Rolla, Missouri

INDEPENDENT AUDITOR'S REPORT

For the Year Ended June 30, 2019

# TABLE OF CONTENTS

	PAGE
INDEPENDENT AUDITOR'S REPORT	1-3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4 – 18
BASIC FINANCIAL STATEMENTS:	
Statement of Net Position	19
Statement of Activities	20
Balance Sheet – Governmental funds	21
Statement of Receipts, Disbursements, and Changes in	
Fund Balances – Governmental Funds	22
Reconciliation to the Statement of Activities	22
Statement of Net Position – Cash Basis – Proprietary	
Fund	24
Statement of Revenues, Expenses, and Changes in Fund	
Net Position – Cash Basis – Proprietary Fund	25
NOTES TO THE FINANCIAL STATEMENTS	26 – 69
REQUIRED SUPPLEMENTARY INFORMATION:	
Budgetary Comparison Schedules:	
General Fund	70
Special Revenue Fund	71
Notes to the Budgetary Comparison Schedules	72 – 73
Schedules of Proportionate Share of the Net Pension Liability and Related Ratios – PSRS and PEERS	74
Schedules of Employer Contributions – PSRS and PEERS	75
Schedule of Changes in Total OPEB Liability and Related Ratios	76
Total OPEB Liability	77
Notes to the Schedules of Changes in Total OPEB Liability and Related Ratios and Total OPEB Liability	78

# TABLE OF CONTENTS

(Continued)

# SUPPLEMENTARY INFORMATION:

Federal Compliance Section		
Schedule of Expenditures of Federal Awards	79 – 80	0
Independent Auditor's Report on Internal Control Over		
Financial Reporting and on Compliance and Other		
Matters Based on an Audit of Financial Statements		
Performed in Accordance with Government Auditing Standards	81 - 8	2
Sienteen ets		_
Independent Auditor's Report on Compliance for Each		
Major Program and on Internal Control Over		
Compliance Required by The Uniform Guidance	83 – 84	4
Schedule of Findings and Responses to 2 CFR Section 200.515	85 – 80	6
Section 200.313	83 – 80	U
Corrective Action Plan	87 – 8	8
SUPPLEMENTARY STATE INFORMATION:		
State Compliance Section		
Independent Accountant's Report on Management's		
Assertions About Compliance with Specified		
Requirements of Missouri Laws and Regulations	89	
Schedule of Selected Statistics	90 – 93	3



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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education of Rolla School District No. 31 Rolla, Missouri:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, and each major fund of the Rolla School District No. 31 (the "District"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Internal Service Fund and the Champions of Rolla Education Foundation (C.O.R.E.) were not audited in accordance with *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, except for the effect of the proprietary fund financial statements are prepared on the cash basis, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, and each major fund of the District, as of and for the year ended June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis of Accounting

We draw attention to Note 1, of the financial statements that describes the basis of accounting of the proprietary fund. The proprietary fund financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Schedules of Proportionate Share of the Net Pension Liability and Related Ratios, the Schedules of Employer Contributions, the Schedule of Changes In Total OPEB Liability and Related Ratios, and the Schedule of Total OPEB Liability, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary state information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Graves and Associates, CPAS, LLC

GRAVES AND ASSOCIATES, CPAs, LLC Jefferson City, Missouri

November 13, 2019

# MANAGEMENT'S DISCUSSION AND ANALYSIS

An objective and easily readable analysis of the District's financial activities.

The Management's Discussion and Analysis presents an analytical overview of both short-term and long-term financial information.

As management of the Rolla School District No. 31, we offer readers of the District's financial statements this narrative discussion, overview, and analysis of the financial activities of the District for the fiscal year ending June 30, 2019. The intent of this discussion and analysis is to look at the District's financial performance as a whole. The reader is encouraged to consider the information presented here in conjunction with additional information presented in the financial statements, notes to the financial statements, and required and other supplemental information to enhance their understanding of the School District's financial performance.

The Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements –Management's Discussion and Analysis – adopted this reporting model for State and Local Governments, issued in June 1999. The financial statements of the District have been prepared on the accrual basis of accounting, accept for the internal service fund, which is reported on the cash basis of accounting.

#### Financial Highlights

- On the accrual basis of accounting as of June 30, 2019, the governmental funds reported a combined ending fund balance of \$30,005,107, a decrease of \$29,558 from the prior year adjusted ending fund balance. The fund balance for the General Fund and Special Revenue Fund decreased by \$99,486. Additionally, the Capital Projects Fund balance increased by \$209,462. The Debt Service Fund balance decreased by \$139,534.
- On the accrual basis of accounting, the combined unrestricted fund balance for the General Fund and Teachers Fund is \$14,072,618, or 33% of the FY19 expenditures of these funds. On the modified cash basis of accounting, the combined unrestricted fund balance for the General Fund and Teachers Fund is \$13,783,946, or 32.30% of the FY19 expenditures of these funds. The district adopted a policy of maintaining an unassigned operating fund balance on June 30 of not less than 17 percent of the expenditures for those funds.

# Financial Highlights (Continued)

GASB 54 Reporting June 30, 2019

	General	Special Revenue	Debt Service	Capital Projects	Total
Nonspendable:	Ceneral	revenue	Beerservee	Tiojecus	10441
Restricted for:					
Debt Service			6,095,020		6,095,020
Committed to:					
Truman Roofing Project				93,838	93,838
Mark Twain Roofing Project				17,062	17,062
RMS Roofing Project				93,838	93,838
RHS Roofing Project				25,593	25,593
McGraw Hill Math Textbooks	67,609				67,609
Gilmore & Bell Continuing Disclosure Services	1,200				1,200
Peak Performance Athletic Trainer Services	15,000				15,000
Assigned to:					
Activity funds	775,155				775,155
Other purposes	8,433				8,433
Other Capital projects				9,607,138	9,607,138
Unassigned	12,893,177	312,044	-	-	13,205,220
Total fund balances	13,760,574	312,044	6,095,020	9,837,469	30,005,107

- Transfers were made from the General Fund to the Capital Projects Fund related to transportation (\$201,713), food service (\$18,320) and area career center (\$306,978). Additionally, the 7% transfer was made totaling \$722,988.
- The net position of the Internal Service Funds (established to account for the District's self-funded benefit programs) decreased by \$579,875.
- The district completed an advanced crossover refunding of the callable portion of the Series 2003 general obligation bonds on June 22, 2012. The refunding resulted in a net reduction of interest payment of \$1,068,672. This savings will accrue to the benefit of the district's debt service fund in future years. These bonds will be retired in March 2023.

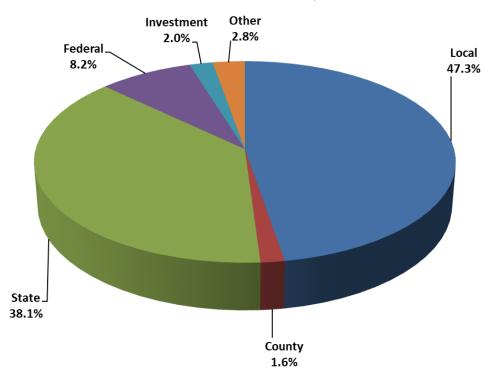
# Financial Highlights (Continued)

- The district completed an advanced crossover refunding of the callable portion of the Series 2010A & 2010B general obligation bonds on December 28, 2017. The refunding resulted in a net reduction of interest payments of \$218,950. This savings will accrue to the benefit of the district's debt service fund in future years. These bonds will be retired in March of 2030.
- The \$8.3 million general obligation bond issue will be retired in March 2030 with a true interest cost of 2.1216%. The purpose of this general obligation bond issue is to make improvements at the Junior High, High School and Middle School buildings.
- The \$4.0 million general obligation bond issue will be retired in March 2035 with a true interest cost of 3.2617%. The purpose of this general obligation bond issue is to add classrooms at the High School to accommodate movement of the ninth grade to this building.

## Financial Highlights (Continued)

- Total revenues reported on the accrual basis of accounting were \$46,364,072. (Total revenues for the fiscal year reported on the modified cash basis were \$49,913,134). The primary sources of revenue are:
  - 1. Local revenues, primarily tax receipts, totaling \$21,943,430
  - 2. State revenues, primarily basic formula, entitlements and grants, totaling \$17,652,929
  - 3. Federal revenues, primarily Title I, IDEA, and National School Lunch and Breakfast Program funds, totaling \$3,784,180
  - 4. Other revenues, primarily tuition and sale of property totaling \$1,289,836
  - 5. County revenues, primarily fines and state assessed utilities, totaling \$755,760
  - 6. Investment income totaling \$937,938

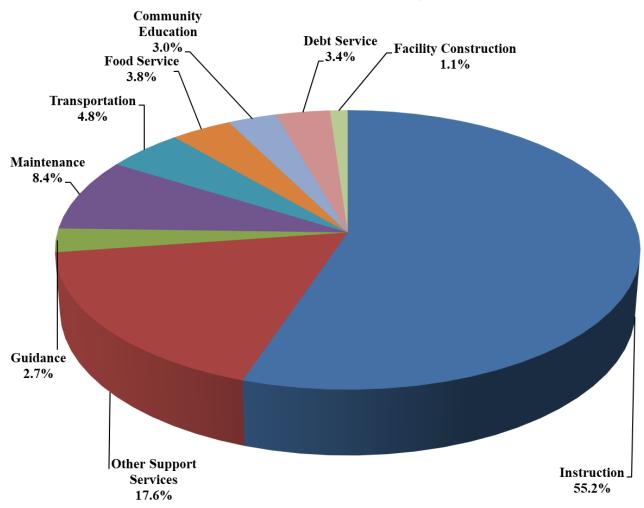
Revenues by Source Fiscal Year Ended June 30, 2019



# Financial Highlights (Continued)

• Total expenditures reported on the accrual basis of accounting were \$46,393,630. This includes Debt Service expenditures of \$1,571,448 and Capital Projects expenditures of \$512,290. The following graph indicates expenditure categories for total expenditures. (Total expenditures for the fiscal year reported on the modified cash basis were \$46,315,014).

Expenditure by Function Fiscal Year Ended June 30, 2019



## Financial Highlights (Continued)

The following schedule provides a comparison of expenditures by major object for fiscal years ending June 30, 2019 and 2018.

Expenditures	by	Major	Object

			Increase	Percentage
	FY 2019	FY 2018	(Decrease)	Change
Certificated Salaries	21,106,158	19,811,953	1,294,205	6.5%
Support Salaries	5,444,115	6,118,840	(674,725)	-11.0%
Employee Benefits	8,176,640	7,921,799	254,840	3.2%
Purchased Services	2,460,724	2,036,101	424,623	20.9%
Supplies	5,447,449	4,668,660	778,788	16.7%
Capital Outlay	2,187,097	1,624,338	562,759	34.6%
Other	1,571,448	1,461,949	109,498	7.5%
	46,393,630	43,643,640	2,749,989	6.3%

#### Overview of the Financial Statements

This section of the comprehensive annual financial report consists of three parts:

- Management's discussion and analysis (this section),
- Basic financial statements (district-wide and fund financial statements), including notes to the financial statements, and
- Combining and individual fund statements and schedules.

The basic financial statements consist of two different kinds of statements that present different views of the District's financial activities.

- District-wide financial statements these financial statements provide information about the District's overall financial status both short-term (the recently completed fiscal year) and long-term. The district-wide statements include the Statement of Net Position and Statement of Activities.
- Fund financial statements these financial statements focus on individual funds of the District and report the District's operations in more detail than the district-wide statements.

The notes to the financial statements provide further explanation of some of the information in the statements with combining schedules for non-major funds and comparisons of the District's budget to actual amounts for the year.

#### **District-wide Statements**

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The two district-wide statements report the District's net position and how they have changed. Net position, the difference between the District's assets and liabilities, are one way to measure the District's overall financial position.

- Increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the District's overall financial position, additional non-financial factors, such as changes in the District's property tax base, student enrollment, required educational programs for which little or no funding is provided, and the facility conditions, should be considered.

The District's component unit is the Champions of Rolla Education Foundation, which is a legally separate entity. Although the Board does not control the activities of the component unit, the component unit provides its resources solely to the District. The Management's Discussion and Analysis focuses on the primary government activities.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by state law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (such as repaying its long-term debt) or to show that it is properly using certain revenues (such as grants and bond issue proceeds).

The District's major funds are the general fund, special revenue fund, debt service fund, and capital projects fund. These fund statements report governmental activities on the current or short-term basis as opposed to a long-term basis.

Most of the District's basic services are included in governmental funds, which generally focus on how cash and other financial assets that can readily be converted to cash flow in and out and the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the future to finance the District's programs.

#### STATEMENT OF NET POSITION YEAR ENDED JUNE 30, 2019

	Prir	nary Government	
	Governmental		
		Activities	
ASSETS			
Cash and Investments	\$	23,768,145	
Restricted Cash and Investments	\$	8,367,418	
Receivables	\$	775,320	
Receivables - Restricted	\$	10,610	
Total Current Assets	\$	32,921,493	
Noncurrent Assets:			
Capital Assets not being Depreciated:			
Land	\$	5,802,321	
Construction in Progress	\$	-	
Capital Assets net of Accumulated De	-		
Buildings	\$	21,359,332	
Building Improvements	\$	4,273,663	
Site Improvements	\$ \$	974,845	
Vehicles	\$ \$	621,288	
Equipment Total Noncurrent Assets	\$	1,584,182 34,615,630	
TOTAL ASSEIS	\$	67,537,123	
Deferred Outflows of Resources			
Pension related deferred outflows	\$	18,641,269	
OPEB related deferred outflows	\$	585,194	
Total Deferred Outflows	\$	19,226,463	
LIABILITIES			
Accounts Payable	\$	287,126	
Accrued Interest Payable	\$	270,941	
Deferred Federal Revenue	\$	-	
Deferred Local Revenue	\$	44,544	
Payroll Liabilities	\$	304,405	
Current Portion of Long-Term Debt	\$	800,000	
Total Current Liabilities	\$	1,707,016	
Noncurrent Liabilities:			
Net Pension Liability	\$	36,758,489	
Net OPEB Liability	\$	11,968,959	
Long-Term Debt	\$	19,080,000	
Total Noncurrent Liabilities	\$	67,807,448	
TOTAL LIABILITIES	\$	69,514,464	
Deferred Inflows of Resources		_	
Pension related deferred inflows	\$	7,867,775	
OPEB related deferred inflows	\$	378,178	
Total Deferred Inflows	\$	8,245,953	
Restricted for:			
Invested in Capital Assets, Net of			
Related Debt	\$	14,735,630	
Retirement of long-term debt	\$	6,095,020	
Self-Funded Insurance Plan	\$	2,280,311	
Unrestricted	\$	(14,107,793)	
TOTAL NET POSITION	\$	9,003,169	
TO THE THE TOURISH	Ψ	7,003,107	

Table 3 provides a summary of the changes in net position for three years ending June 30.

Table 3
CHANGES IN NET POSITION FROM OPERATING RESULTS
FOR GOVERNMENTAL ACTIVITIES
YEAR ENDED JUNE 30

Revenues			
Program Revenues:	2019	2018	2017
Charges for Services	7,981,733	7,659,489	7,959,362
Operating Grants and Contributions	5,851,945	5,685,814	5,892,826
Capital Grants and Contributions	199,982	93,829	166,892
Special / Extraordinary Items			17,488
General Revenues:			
Property Taxes	15,344,245	14,991,566	14,267,293
Sales Taxes	3,985,755	3,932,790	3,884,708
State Aid	15,316,162	15,230,112	14,758,888
Fines & Forfeitures	320,952	291,478	261,826
Investment Earnings	999,477	893,539	430,682
Sale of Property	51,304	77,198	61,955
Other	274,991	189,658	37,147
Total Revenue	50,326,547	49,045,472	47,739,066
Expenses			
Program Expenses:			
Instruction	26,546,708	25,608,636	25,262,320
Support Services	2,742,980	2,009,124	1,793,080
Instructional Staff Support	1,464,901	1,395,639	2,646,290
General Administration & Central Services	2,295,626	2,310,951	1,814,987
Building Administration	2,924,484	2,207,979	2,206,239
Operation of Plant	4,164,285	3,661,616	3,607,965
Transportation	1,989,991	1,845,796	1,756,465
Food Service	1,792,997	1,866,882	1,879,726
Community Service	1,476,202	1,397,860	1,280,234
Facility Projects	1,627,293	2,076,847	1,695,402
Debt Service	826,514	830,883	704,809
Self-Insurance	4,542,349	3,492,499	3,975,694
Total Expenses	52,394,331	48,704,711	48,623,210
Increase (Decrease) in Net Position	(2,067,784)	340,762	(884,143)

As shown in Table 3, general revenues provide 72.11% of the funding required for governmental activities. The Rolla Public School District relies on property taxes for funding its governmental activities with 42.28% of general revenues coming from local property taxes.

## Overview of the Financial Statements (Continued)

Table 4 presents the cost of each of the major district governmental activities: instructional activities (including general instruction, special education, and student activities), student services, instructional staff support, building administration, general administration and central services, operation of plant, transportation, food service, community services, facility projects, and debt service. The table also shows each activity's net cost (total cost less revenues generated by the activities) for the years ending June 30, 2018 and June 30, 2017. The net cost shows the financial burden that was placed on the District's taxpayers by each of these functions.

Table 4
TOTAL AND NET COST OF GOVERNMENTAL ACTIVITIES

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	20		2018		20	
C						
Governmental Activities						
Instructional Services	26,546,708	19,503,425	25,608,636	19,874,601	25,262,320	19,628,571
Student Services	2,742,980	2,624,624	2,009,124	1,938,047	1,793,080	1,689,541
Instructional Staff Support	1,464,901	1,293,967	1,395,639	1,261,768	2,646,290	2,247,607
<b>Building Administration</b>	2,295,626	2,295,626	2,310,951	2,279,221	2,206,239	2,176,239
General Adm & Central Service	2,924,484	2,924,484	2,207,979	2,207,979	1,814,987	1,814,987
Operation of Plant	4,164,285	4,015,115	3,661,616	3,481,231	3,607,965	3,438,849
Transportation	1,989,991	1,654,910	1,845,796	1,507,643	1,756,465	1,327,163
Food Service	1,792,997	82,472	1,866,882	94,764	1,879,726	69,565
Community Service	1,476,202	1,150,444	1,397,860	189,443	1,280,234	(72,808)
Facility Projects	1,627,293	1,627,293	2,076,847	2,076,847	1,695,402	1,695,402
Debt Service	826,514	546,895	830,883	552,000	704,809	426,620
Total Governmental Activities	47,851,981	37,719,255	45,212,212	35,463,545	44,647,515	34,441,734

#### Table 4 provides the following highlights:

- The total cost of all governmental activities for fiscal year 2019 was \$47.85 million.
- Instructional services represent 55.5% of the total cost of all governmental activities of the District.

#### Overview of the Financial Statements (Continued)

- Student Services and Instructional Staff Support (this area includes Guidance, Library, Technology, and Health Services) represents 8.8% of all governmental activities of the District.
- Administration (includes Board of Education, District, Building, and Business Services) represents 10.9% of the total cost of all governmental activities.
- Operation of Plant represents 8.7%, and Facility Projects represent 3.4%, of the total cost of all governmental activities. Food Service represents 3.8% of the total cost of all governmental activities and Transportation represents 4.2%. Community Service accounts for 3.1% (including early childhood programming) and Debt Service represented 1.7% of the total cost of all governmental activities.
- The net cost of all governmental activities was \$37.7 million, with \$9.8 million of the total cost being financed by revenues generated by governmental activities.
- Operating grants and contributions for the food service program, which includes federal and state aid, including payment for free and reduced meals and commodities, totaled \$1,082,533, or 60.4% of the total expenses of the program.

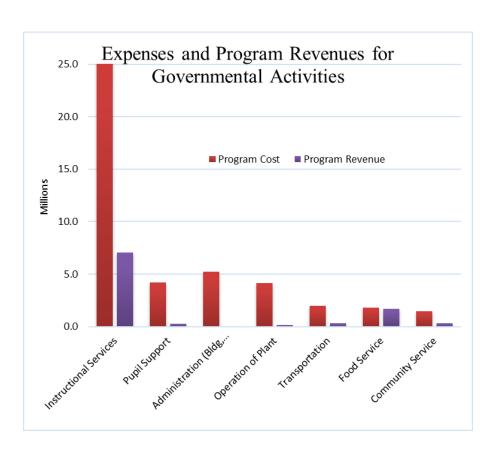


Table 5 below provides a revenue and expenditure comparison between the fiscal year ending June 30, 2019 to the fiscal years ending June 30, 2018 and June 30, 2017.

Table 5
REVENUE / EXPENDITURE COMPARISON
FOR THE YEAR ENDED JUNE 30

Revenue	FY 2019	FY 2018	FY 2017
Local	21,943,430	21,451,078	20,829,550
County	755,760	718,041	692,337
State	17,652,929	17,170,575	16,777,393
Federal	3,784,180	3,842,921	3,748,223
Insurance, Property Sale	-	-	79,443
Investment Income	937,937	847,521	409,267
Other Revenue (Tuition, Bond)	1,289,836	5,908,854	1,368,139
Total	46,364,072	49,938,990	43,904,353
Expenditures			
Instruction	25,597,355	24,889,661	24,175,651
Other Support Services	8,146,570	6,449,829	7,178,833
Guidance	1,272,223	1,243,421	1,112,184
Maintenance	3,889,015	3,597,619	3,560,575
Transportation	2,235,467	1,784,470	1,972,946
Food Service	1,758,391	1,870,129	1,858,573
Community Ed	1,410,872	1,360,698	1,218,764
Debt Service	1,571,448	1,461,949	1,359,142
Facility Construction	512,290	985,864	5,958,008
Total	46,393,630	43,643,640	48,394,676

# **Budgetary Highlights**

The District adopts a "final" budget in June each year for the following fiscal year. However, it is anticipated that budget amendments will be made periodically as additional information becomes available. For fiscal year 2019, the budget was amended on four occasions for the following reasons:

- Update budget to reflect new general ledger account codes, due to an Every Student Succeeds Act mandate.
- Increase expenditures due to the hiring of an additional HVAC maintenance worker by \$31,000.
- Increase expenditures by \$45,000 for the demolition and site work of the Bahr property.
- Increase revenues by \$66,000 and expenditures by \$265,350 for the purchase of three diesel busses due to a VW Emissions Grant the District received.
- Remove expenditures associated with the current building trades project (1211 Ella) and the next building trades project (1217 Britt Lane). The cost of these projects will now be recorded as a liability until the completed project is sold, at which time, the liability will be debited and a revenue or expenditure will be recorded.

The above items were the more significant items amended in the budget for fiscal year 2019.

# Capital Assets

As of June 30, 2019, the District had \$34,615,630, net of accumulated depreciation, invested in land, buildings and equipment.

Table 6
Capital Assets
(Net of Depreciation)

	2019	2018	2017
Land	5,802,321	5,622,321	5,372,421
Construction in Progress	-	-	5,651,696
Site Improvements	21,359,332	22,471,139	1,171,338
Buildings	4,273,663	4,346,091	18,042,201
<b>Building Improvements</b>	974,845	1,116,576	4,418,728
Equipment and Furniture	1,584,182	566,018	672,335
Vehicles	621,288	1,185,854	1,204,681
	34,615,630	35,307,999	36,533,400

#### **Debt Service**

As of June 30, 2019, the District had \$19,880,000 in general obligation bonds outstanding. The District issued \$4.0 million in general obligation bonds, dated September 25, 2015, issued \$8.3 million in general obligation bonds, dated June 25, 2010, an advanced crossover refunding (for the 2003B issue) of \$6.785 million dated June 22, 2012 and an advanced crossover refunding (for the 2010A & 2010B issues) of \$4.63 million dated December 28, 2017. The 2003B advanced crossover refunding issue has a balance as of June 30, 2019 of \$2.95 million.

#### Economic Factors and Fiscal Year 2019 Budget Outlook

- Student enrollment is projected to remain stable overall.
- The FY20 budget was created using a conservative SAT amount of \$6,308, rather than the state appropriated amount of \$6,375, due to other state budgetary commitments that may result in the district receiving less than the appropriated amount.
- The district's FY20 budget projects a \$3.4 million use of operating reserves. Given the use of these reserves, the district's unrestricted fund balance is projected to be 22.44%.

The Rolla School District projects to receive approximately 48.29% of its revenues from local sources and 38.96% from state sources. The school district must continue to be diligent to properly manage our resources.

#### Other Matters

Due to a requirement of the United States Department of Education the district must present its financials utilizing the accrual basis of accounting. This will allow our adult students to receive Title IV funding. The ASBR was reported using the modified cash basis and our audit contained a reconciliation of modified cash to accrual. The financial information in this document (MD&A) used the accrual basis unless otherwise stated.

#### Contacting the District's Financial Management

This financial report is designed to provide a general overview of the Rolla Public School District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the office of the Chief Financial Officer, Rolla Public Schools, 500 A Forum Drive Rolla, MO 65401.

# **BASIC FINANCIAL STATEMENTS**

The basic financial statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements:
  - Governmental Funds
  - Proprietary (Enterprise) Fund

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

# STATEMENT OF NET POSITION JUNE 30, 2019

	Primary Government	Component Unit	
	Governmental Activities	C.O.R.E	
ASSETS			
Current Assets:			
Cash and Investments	\$ 23,768,145	\$ 117,391	
Restricted Cash and Investments	8,367,418	745,797	
Receivables	775,320	=	
Receivables - Restricted	10,610	-	
Total Current Assets	32,921,493	863,188	
Non-Current Assets:			
Capital Assets not being Depreciated:			
Land	5,802,321	-	
Capital Assets net of Accumulated Depreciation:			
Buildings	21,359,332	-	
Building Improvements	4,273,663	-	
Site Improvements	974,845	-	
Vehicles	621,288	-	
Equipment	1,584,182	-	
Total Noncurrent Assets	34,615,630	-	
TOTAL ASSETS	67,537,123	863,188	
Deferred Outflows of Resources:			
Pension related deferred outflows	18,641,269		
OPEB related deferred outflows	585,194		
LIABILITIES			
Current Liabilities:			
Accounts Payable	287,126	-	
Accrued Interest Payable	270,941	-	
Deferred Local Revenue	44,544		
Payroll Liabilities	304,405	-	
Current Portion of Long-Term Debt	800,000		
Total Current Liabilities	1,707,016	-	
Non-Current Liabilities:			
Net Pension Liability	36,758,489	-	
Net OPEB Liability	11,968,959	-	
Long-Term Debt	19,080,000	-	
Total Noncurrent Liabilities	67,807,448	-	
TOTAL LIABILITIES	69,514,464	-	
Deferred Inflows of Resources:			
Pension Related Deferred Inflows	7,867,775	_	
OPEB Related Deferred Inflows	378,178	-	
NET POSITION:			
Restricted for:			
Invested in Capital Assets, Net of Related Debt	14,735,630		
Retirement of Long-Term Debt	6,095,020	-	
Self-Funded Insurance Plan		-	
	2,280,311	745 707	
Scholarships Unportrieted	(14.107.702)	745,797	
Unrestricted TOTAL NET POSITION	(14,107,793)	117,391	
TOTAL NET POSITION	9,003,169	863,188	

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

					Net (Expenditures) Revenue	and Changes in Net Position
			Program Revenues		Primary Government	Component Units
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities	C.O.R.E
Primary Government:						-
Governmental Activities:						
Instruction	\$ (26,546,708)	\$ 3,266,642	\$ 3,776,641	\$ -	\$ (19,503,425)	\$ -
Attendance	(335,631)	-	-	-	(335,631)	-
Guidance	(1,389,870)	-	118,356	-	(1,271,514)	-
Health, Psych, Speech and Audio	(1,017,479)	-	-	-	(1,017,479)	-
Improvement of Instruction	(64,305)	-	31,106	-	(33,199)	-
Professional Development	(198,020)	-	139,828	-	(58,192)	-
Media Services	(1,202,577)	-	-	-	(1,202,577)	-
Board of Education Services	(155,161)	-	-	-	(155,161)	-
Executive Administration	(2,266,487)	-	-	-	(2,266,487)	-
Building Administration	(2,295,626)	-	-	-	(2,295,626)	-
Business/Central Services	(406,312)	-	-	-	(406,312)	-
Operation of Plant	(3,984,178)	149,170	-	-	(3,835,008)	-
Security Services	(180,107)		-	-	(180,107)	-
Transportation	(1,989,991)	_	335.081	_	(1,654,910)	-
Food Services	(1,792,997)	627,992	1,082,533	_	(82,472)	-
Central Office Support Services	(96,524)	-	-	_	(96,524)	-
Community Education	(1,476,202)	36,994	88,782	199,982	(1,150,444)	_
Facility Acquisition and Construction	(1,627,293)	-	-	1,7,,702	(1,627,293)	_
Debt Services Interest	(826,514)	_	279,619	_	(546,895)	_
Self Insurance	(4,542,349)	3,900,935	277,017		(641,415)	
Total Governmental Activities	(52,394,331)	7,981,733	5,851,945	199,982	(38,360,670)	
Total Primary Government	(52,394,331)	7,981,733	5,851,945	199,982	(38,360,670)	
·		<del></del> -			. , , ,	
Component Units:						
C.O.R.E	(83,673)	23,600	44,046			(16,027)
General Revenues:						
Property Taxes					15,344,245	-
Sales Taxes					3,985,755	-
State Aid					15,316,162	-
Fines and Forfeitures					320,952	_
VW Emmissions Grant					67,330	_
Net Insurance Recovery					26,970	_
Sale of School Buses					13,187	_
Sale of Other Property					38,117	_
Investment Income					999,477	58,528
Miscellaneous					180,691	-
Total General Revenues					36,292,886	58,528
Change in Net Assets					(2,067,784)	42,501
Net Position, Beginning of Year					11,070,953	820,686
Net Position. End of Year					\$ 9,003,169	\$ 863,188

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

		General Fund	Spec	ial Revenue Fund	Debt	Service Fund	Ca	pital Projects Fund	Tota	Governmenta Funds
ASSETS										
Cash and Investments	\$	13,781,249	\$	-	\$	-	\$	9,986,896	\$	23,768,145
Restricted Cash and Investments		2,696		-		785,386		-		788,082
Restricted Cash with Fiscal Agent		-		-		5,299,024		-		5,299,024
Receivables										
Taxes and Fines Receivable		114,051		320,074		8,591		3,188		445,90
Tuition		5,403		2,774		-		-		8,17
Accrued Interest Receivable		26,803		-		2,019		677		29,49
State Revenue		1,023		378		-		-		1,40
Federal Revenue		113,928		150,674		-		-		264,60
Other Receivables		4,277		=		=		32,070		36,34
Total Receivables		265,485		473,900		10,610		35,935		785,930
TOTAL ASSETS		14,049,431		473,900		6,095,020		10,022,830	-	30,641,182
Accounts Payable		94,551		7,213				185,361		287,120
Payroll Liabilies		149,761		154,644		_		103,301		304,40
TOTAL LIABILITIES		288,857		161,856		-		185,361		636,07:
FUND BALANCES										
Restricted for:										
Retirement for Long-Term Debt		-		-		6,095,020		-		6,095,02
Committed to:										
Truman Roofing Project		-		-		-		93,838		93,83
Mark Twain Roofing Project		-		-		-		17,062		17,06
RMS Roofing Project		-		-		-		93,838		93,83
RHS Roofing Project		-		-		-		25,593		25,59
McGraw Hill Math Textbooks		69,609		-		-		-		69,60
Gilmore & Bell Continuing Disclosure Services		1,200		-		-		-		1,20
Peak Performance Athletic Trainer Services		15,000		-		-		-		15,00
Assigned to:										
Other Capital Projects		-		-		-		9,607,138		9,607,13
Activity Funds		775,155		-		-		-		775,15
Other Purposes		8,433		-		-		-		8,43
Jnassigned:		12,891,177		312,044						13,203,22
Total Fund Balances		13,760,574		312,044		6,095,020		9,837,469		30,005,10
TOTAL LIABILITIES AND FUND BALANCES	\$	14,049,431	\$	473,900	\$	6,095,020	\$	10,022,830	\$	30,641,18
Amounts reported for governmental activities in the	e statement o	of net assets are dif	ferent bed	cause:						
Capital assets used in governmental activities an	e not financi	ial resources and,								
therefore, are not reported in the funds.										34,615,63
Long-term liabilities, including bonds payable a	nd net pensi	on liability and net	OPEB lia	ability, are not o	due and p	payable in				
the current period and therefore are not report				-	•	-				(57,897,87
		ed in governmenta								2,280,3

Net assets of governmental activities

9,003,169

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

Danaga		General Fund	Spe	ecial Revenue Fund	Debt	Service Fund	Car	pital Projects Fund	Gove	Total rnmental Funds
Revenues:	¢.	16 216 106	6	4 001 250	¢.	1.014.140	•	611.026	6	21 042 420
Local	\$	16,316,106	\$	4,001,250	\$	1,014,148	\$	611,926	\$	21,943,430
County		404,782		320,952		30,025		-		755,760
State Federal		627,704		16,788,395		279.618		236,829		17,652,929
		1,279,567		2,224,995		,		_		3,784,180
Investment Income		583,359		1 150 126		108,123		246,455		937,937
Non-revenue receipts Total Revenues		52,437 19,263,955		1,159,126 24,494,719		1.431.914		1.095,210		1,211,563 46,285,799
Total Revenues		19,203,933		24,494,719		1,431,914		1,095,210		40,285,799
Expenditures:										
Instruction		3,020,270		22,168,201		_		408,883		25,597,355
Attendance		323,096		-		-		-		323,096
Guidance		196,791		1,137,736		-		-		1,334,528
Health, Psych, Speech and Audio		610,799		382,406		_		_		993,206
Improvement of Instruction		11,287		51,307		-		-		62,595
Professional Development		97,257		99,915		-		-		197,172
Media Services		311,078		791,608		_		_		1,102,686
Board of Education Services		149,845		´-		-		-		149,845
Executive Administration		1,165,669		964,072		-		78,602		2,208,343
Building Administration		587,136		1,623,427		-		-		2,210,563
Business/Central Services		395,080		-		-		-		395,080
Operation of Plant		3,535,009		-		-		354,005		3,889,015
Security Services		176,310		-		-		3,796		180,107
Transportation		1,683,151		-		-		718,671		2,401,822
Food Services		1,740,071		-		-		18,320		1,758,391
Central Office Support Services		95,219		-		-		-		95,219
Community Education		257,056		1,061,287		-		92,529		1,410,872
Facility Acquisition and Construction		-		-		-		512,290		512,290
Debt Services		-		-		1,571,448		-		1,571,448
Total Expenditures		14,355,124		28,279,961		1,571,448		2,187,097		46,393,630
E (D-fi-i) of D										
Excess (Deficiency) of Revenues over		4 000 021		(2.795.242)		(120 522)		(1.001.007)		(107.921)
(under) Expenditures		4,908,831		(3,785,242)		(139,533)		(1,091,887)		(107,831)
Other Financing Sources (Uses):										
Proceeds from Sales		26,925		-		-		24,379		51,304
Net Insurance Recovery		, -		-		-		26,970		26,970
Transfers to (from) fund		(4,486,524)		3,236,524		-		1,250,000		, _
Total Other Financing Sources (Uses)		(4,459,599)		3,236,524	-	-	-	1,301,349		78,274
		( ) , ,		-,,-				, ,-		
Net Change In Fund Balances		449,232		(548,718)		(139,533)		209,462		(29,557)
Fund Balances, Beginning of Year		13,311,342		860,762		6,234,554		9,628,007		30,034,665
Fund Balances, End of Year	\$	13,760,574	\$	312,044	\$	6,095,020	\$	9,837,469	\$	30,005,107

# ROLLA SCHOOL DISTRICT NO. 31 RECONCILIATION TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Net Changes in Fund Balances-Total Government Funds	\$	(29,557)
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the useful lives of the assets.		
Capital Asset Purchases Depreciation Expense		1,529,695 (2,222,064) (692,369)
Repayment of bond principal is an expenditure in the governmental funds, but it reduces liabilities in the Statement of Net Assets and does not affect the Statement of Activities. Proceeds from a bond issue is a financing source in the governmental funds, but it increases liabilities in the Statement of Net Assets and does not affect the Statement of Activities.		
Bond principal retirements		740,000
Change in accrued bond interest		4,933
	-	744,933
Income earned by internal service funds is included in governmental activities on Government-Wide Statements		(579,875)
Fund financial statements do not recognize OPEB liability.  The increase (decrease) is recognized in the Statement of Activities.		(656,779)
Fund financial statements do not recognize pension liability.  The increase (decrease) is recognized in the Statement of Activities.		(854,137)
Change in Fund Balances of Governmental Funds	\$	(2,067,784)

# STATEMENT OF NET POSITION – CASH BASIS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2019

	 Self-Funded Plan Internal Service			
ASSETS				
Cash	\$ 2,280,311			
Total Assets	\$ 2,280,311			
NET ASSETS				
Restricted for Self-Funded Plan	\$ 2,280,311			
Total Net Assets	\$ 2,280,311			

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND NET ASSETS – CASH BASIS PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2019

	Self-	Self-Funded Plan Fund				
OPERATING RECEIPTS Charges for services: Participant Contributions Total Operating Receipts	\$	3,900,935 3,900,935				
OPERATING DISBURSEMENTS Benefits to participants Total Operating Disbursements		4,542,349 4,542,349				
Operating Income (Loss)		(641,415)				
NON-OPERATING RECEIPTS Interest Earnings Non-Operating Receipts (Loss)		61,540 61,540				
Change in Net Position		(579,875)				
Net Assets, Beginning of Year		2,860,186				
Net Assets, End of Year	\$	2,280,311				

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

#### **Reporting Entity**

The Rolla School District No. 31 (the "District") is a political subdivision of the State of Missouri which designates an elected seven member Board of Education to act as the governing authority. The accompanying financial statements represent the government and its component unit, an entity for which the government is considered to be financially accountable. The discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the primary government.

# **Discretely Presented Component Unit**

Discretely presented component units are separate legal entities that meet the component unit criteria described above, but do not meet the criteria for blending.

The Champions of Rolla Education Foundation (C.O.R.E.) (the "Foundation) is organized exclusively for the benefit of the District and its students to assist them in attaining their educational goals. The Foundation, a tax-exempt organization under Internal Revenue Code 501(c)(3), follows the federal income tax basis of accounting.

The discretely presented component unit of the District does not issue separately audited component unit financial statements.

#### **Basis of Presentation**

#### Government-Wide Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its component unit. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from a certain legally separate *component unit* for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Basis of Presentation (Continued)

#### Government-Wide Financial Statements (Continued)

Separate financial statements are provided for governmental funds and proprietary (enterprise) funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### **Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, deferred outflows, liabilities, deferred inflows, net position or fund balance, revenues, and expenditures or expenses. The District's funds are organized into two major categories: governmental and proprietary. The District currently has no fiduciary funds. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- a. Total assets, deferred outflows, liabilities, deferred inflows, revenues, or expenditures or expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type.
- b. Total assets, deferred outflows, liabilities, deferred inflows, revenues, or expenditures or expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

#### Governmental Funds

The funds of the financial reporting entity are described below:

The Missouri Department of Elementary and Secondary Education has directed the following governmental funds to be treated as major:

<u>General Fund</u> – The primary operating fund of the District and always classified as major-fund. It is used to account for all financial resources not accounted for and reported in another fund.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

**Basis of Presentation** (Continued)

Fund Financial Statements (Continued)

Governmental Funds (Continued)

<u>Special Revenue Fund</u> – Accounts for and reports the proceeds of the specific revenue sources that are either legally restricted to expenditures for specified purposes or designated to finance particular functions or activities of the District. The District has the following Special Revenue Fund:

<u>Teachers' Fund</u> – Accounts for expenditures for certified employees involved in administration and instruction. It includes revenues restricted by the State for the payment of teachers' salaries and the local tax levy.

<u>Debt Service Fund</u> – Accounts for the accumulation of resources for, and the payment of, principal, interest, and fiscal charges on general long-term debt.

<u>Capital Projects Fund</u> – Accounts for the proceeds of long-term debt, taxes, and other revenues designated for construction of major capital assets and all other capital outlay.

#### **Proprietary Fund Financial Statements**

# Enterprise Fund

Enterprise funds are used to account for business-like activities. These activities are charged primarily by user charges and the measurement financial activity focuses on net income measurement similar to the private sector. The Proprietary Fund Statement of Net Position and Statement of Receipts, Disbursements, and Change in Fund Net Assets display information about the Proprietary Fund as a whole within the limitations of the cash basis of accounting.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, are prepared on the cash basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources at the end of the period.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

#### **Proprietary Funds**

<u>Internal Service Fund</u> – Accounts for proceeds from contributions for the payment of claims and the liabilities associated with the District's self-insurance activities (primary medical and dental benefits). Disbursements include claims paid, direct insurance payments, and administrative fees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

The Proprietary Fund Financial Statements are presented in accordance with the cash basis of accounting, which is a basis of accounting other than GAAP, as established by GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position or balance sheets cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances may include investments, interfund receivables and payables, capital assets and related depreciation, and short-term and long-term liabilities arising from cash transactions or events.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Proprietary Funds (Continued)

The cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses or expenditures (such as accounts payable and expenses for goods or services received but not yet paid and other accrued expenses and liabilities) are not recorded in these Proprietary Fund Financial Statements. In addition, other economic assets that do not arise from a cash transaction or event are not reported, and the measurement of reported assets does not involve adjustment to fair values.

If the Proprietary Fund Financial Statements utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for the proprietary fund would use the accrual basis of accounting.

Amounts reported as *program receipts* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general receipts* rather than as program receipts. Likewise, general receipts include all taxes.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating receipts of the government's Internal Service Fund is participant contributions. Operating disbursements for the Internal Service Fund are primarily benefit payments. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Financial Position**

#### Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less from the date of acquisition.

#### Investments

Investments for the government, as well as for its component unit, are reported at fair value based on quoted market rates.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

# Financial Position (Continued)

#### Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown at actual collections. Therefore, an allowance for doubtful accounts is not shown as of the year ended.

#### Inventories

Inventories of governmental funds are recorded as expenditures when purchased.

#### **Restricted Assets**

Restricted assets include assets that are legally restricted as to their use. The primary restricted assets are accounts restricted for debt service, self-funded medical insurance, and scholarships.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, other than infrastructure assets, are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. The government reports infrastructure assets on a network and subsystem basis. Accordingly, the amounts spent for the construction or acquisition of infrastructure assets are capitalized and reported in the government-wide financial statements regardless of their amount.

Management has elected to include certain homogeneous asset categories with individual assets less than \$5,000 as composite groups for financial reporting purposes. In addition, capital assets purchased with long-term debt may be capitalized regardless of the thresholds established.

Such assets are reported at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are reported at their estimated fair market value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

<u>Financial Position</u> (Continued)

#### Capital Assets (Continued)

All reported capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	30
Vehicles	5 to 8
Equipment	4 to 10

## Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation time, personal business days, and sick pay benefits. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements. In the governmental fund financial statements, none of the liability is reported as it is not expected to be paid using expendable available resources.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

<u>Financial Position</u> (Continued)

Net Position/Fund Balance Classifications

#### **Long-Term Obligations**

In the government-wide financial statements, long-term debt is reported as liabilities in the applicable governmental activities Statement of Net Position.

#### Pensions

Financial reporting information pertaining to the District's participation in the Public School Retirement System of Missouri ("PSRS") and Public Education Employee Retirement System ("PEERS") are prepared in accordance with Governmental Accounting Standards Board ("GASB") Statement No. 68, Accounting and Financial Reporting for Pensions, as amended by GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date.

The fiduciary net position, as well as additions to and deductions from the fiduciary net position, of PSRS and PEERS have been determined on the same basis as they are reported by PSRS and PEERS. The financial statements were prepared using the accrual basis of accounting. Member and employer contributions are recognized when due, pursuant to formal commitment and statutory requirements. Benefits and refunds of employee contributions are recognized when due and payable in accordance with the statutes governing PSRS and PEERS. Expenses are recognized when the liability is incurred, regardless of when payment is made. Investments are reported at fair value on a trade date basis. The fiduciary net position is reflected in the measurement of the District's net pension liability, deferred outflows, and deferred inflows of resources related to pensions and pension expense.

#### Government-Wide Financial Statements:

Net position is classified and displayed in three components:

Net Investment in Capital Assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets and adjusted for any deferred inflows and outflows of resources attributable to capital assets and related debt.

Restricted – Consists of restricted assets with restriction constraints placed on the use either by external groups, such as creditors, grantors, contributors, or laws and regulations of other governments, or law through constitutional provisions or enabling legislation.

*Unrestricted* – Net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of the restricted component of net position.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

Financial Position (Continued)

Net Position/Fund Balance Classifications (Continued)

Government-Wide Financial Statements: (Continued)

It is the District's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

Fund Financial Statements

#### Governmental Funds

The difference among assets, deferred outflows, liabilities, and deferred inflows of governmental funds is reported as fund balance and classified as nonspendable, restricted, committed, assigned, and unassigned based on the respective level of constraint. These constraints are defined as follows:

- Nonspendable: Amounts that cannot be spent because they either are not in spendable form or are legally or contractually required to be maintained intact.
- Restricted: Amounts constrained regarding use from restrictions externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or by restrictions imposed by law through constitutional provisions or enabling legislation.
- Committed: Amounts constrained regarding use for specific purposes pursuant to requirements imposed by formal action of the District's highest level of decision-making authority (i.e. the Board of Education).
- Assigned: Amounts constrained by the District's intent to be used for specific purposes but that are neither restricted nor committed. Intent can be expressed by the District's Board of Education or by an official body to which the Board of Education delegates authority.
- Unassigned: The residual classification of the General Fund for spendable amounts that have not been restricted, committed, or assigned to specific purposes.

The Board of Education establishes (and modifies or rescinds) fund balance commitments by passage of a motion or a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the Board of Education through adoption or amendment of the budget as intended for specific purposes (such as the purchase of capital assets, construction, debt services, or for other purposes).

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

<u>Financial Position</u> (Continued)

Net Position/Fund Balance Classifications (Continued)

Fund Financial Statements (Continued)

Governmental Funds (Continued)

In the General Fund, the District strives to maintain an unassigned fund balance not less than 17% of the actual expenditures for the prior fiscal year.

Order of Spending

For all funds, except the Debt Service Fund, when both restricted and unrestricted funds are available for expenditure, restricted funds should be spent first unless legal requirements disallow it. When committed, assigned, and unassigned funds are available for expenditure, committed funds should be spent first, assigned funds second, and unassigned funds last. For the Debt Service Fund, the Board of Education considers unrestricted (assigned) balances to be spent prior to restricted balances. It is expected that spending will be classified by identification of remaining fund balances, rather than classifying expenditures during the year.

#### Proprietary Funds

The difference among assets, deferred outflows, liabilities, and deferred inflows of proprietary funds is reported as net position and classified in the same manner as the government-wide financial statements, as previously described.

### NOTE 2 – DETAILED NOTES ON ALL FUNDS:

#### **Deposits and Investments**

#### **Deposits**

The District maintains a cash and temporary cash investment pool that is available for use by all funds except the Debt Service Fund (State law requires that all deposits of the Debt Service Funds be kept separate and apart from all other funds of the District). Each fund type's portion of this pool is displayed on the governmental funds balance sheet as "cash and investments" under each fund's caption.

Custodial Credit Risk – Missouri statutes require that all deposits with financial institutions be collateralized in an amount at least equal to uninsured deposits. As of the year ended, the carrying amount of the District's deposits was \$26,839,539, and the bank balance was \$34,478,513. Of the bank balance, \$250,000 was covered by the Federal Depository Insurance Corporation (FDIC) and \$28,926,745, was covered by collateral held at the District's safekeeping bank agent, in the District's name or irrevocable letters of credit.

*Investment Interest Rate Risk* – The District has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Investment Credit Risk – The District places no limit on the amount it may invest in any one issuer. As of the year ended, the District had no concentration of credit risk.

Investments (Investment Credit Risk) – The District may purchase any investment allowed by the State Treasurer. These include (1) obligations of the United States government or any agency or instrumentality thereof maturing and becoming payable not more than three years from the date of purchase, or (2) repurchase agreements maturing and becoming payable within ninety days secured by U.S. Treasury obligations or obligations of U.S. government agencies or instrumentalities of any maturity, as provided by law.

#### Cash Escrow Accounts:

UMB Bond Interest Fund	\$ 83,527
UMB Series 2017 Fund	4,711,842
Direct Deposit Program – Bond Escrow	503,656
Total	\$5,299,025

## NOTE 2 – DETAILED NOTES ON ALL FUNDS: (Continued)

**Deposits and Investments** (Continued)

#### Component Unit

Total bank balance of \$863,447, of the discretely presented component unit were fully insured by FDIC insurance or collateral pledged in the District's name. Total carrying value of the deposits was \$863,188. Fair value was determined by quoted market prices as of the year ended.

Investments, as of the year ended, consisted of the following:

	Fair	· Value	Quoted Prices in Active Markets for Identical Assets Level 1		Quoted Price in Active Markets for Similar Assets Level 2		Unobservable Inputs Level 3	
Investments:								
Mutual Funds	\$	3,618	\$	3,618	\$	-	\$	-
Total Investments	\$	3,618	\$	3,618	\$	_	\$	

Financial assets valued using Level 1 inputs are based on unadjusted quoted market prices with active markets.

#### Capital Assets

Depreciation was charged to functions/programs of the primary government as follows:

#### Governmental activities:

Instructional Services	\$	143,796
Media Services		61,444
Operation of Plant		24,652
Transportation		292,193
Food Service		10,081
Community Service		14,790
Facilities Acquisition		1,675,109
	\$ 2	2,222,064

# NOTE 2 – DETAILED NOTES ON ALL FUNDS: (Continued)

# Capital Assets (Continued)

Capital asset activity as of the year ended was as follows:

## Primary Government:

	F	Beginning						
Governmental Activities		Balance	I1	ncreases	Do	ecreases	End	ling Balance
Capital assets, not being depreciated	\$	5,622,321	\$	180,000	\$	-	\$	5,802,321
Total capital assets, not being depreciated		5,622,321		180,000		-		5,802,321
Capital assets, being depreciated								
Buildings		78,783,520		-		-		78,783,520
Building Improvements		6,289,195		278,830		-		6,568,025
Site Improvements		2,169,368		64,069		-		2,233,437
Equipment		2,049,052		305,914				2,354,966
Vehicles		4,521,734		700,882		(392,079)		4,830,537
Total capital assets being depreciated		93,812,869		1,349,695		(392,079)		94,770,485
Less accumulated depreciation for:								
Buildings		(56,312,381)		(1,111,807)		-		(57,424,188)
Building Improvements		(1,943,104)		(351,259)		-		(2,294,363)
Site Improvements		(1,052,792)		(205,800)		-		(1,258,592)
Equipment		(1,483,034)		(250,644)		-		(1,733,678)
Vehicles		(3,335,880)		(302,554)		392,079		(3,246,355)
Total accumulated depreciation		(64,127,191)		(2,222,064)		392,079		(65,957,176)
Total capital assets, being depreciated, net		29,685,678		(872,369)				28,813,309
Governmental activities capital assets, net	Ф.		ф.		ф.		Ф.	
Governmentar activities capitar assets, net	\$	35,307,999	\$	(692,369)	\$		\$	34,615,630

Total depreciation expense for the year ended was \$2,222,064.

### NOTE 2 – DETAILED NOTES ON ALL FUNDS: (Continued)

### Interfund Receivables, Payables, Transfers, and Payments

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move revenues restricted to debt service from the funds collecting the revenues to the Debt Service Fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers for the year ended consisted of the following:

#### Transfers from the General fund:

Special Revenue Fund	
To "zero" Teachers Fund	
Total transfers to Special Revenue Fund	\$3,236,524
Capital Projects Fund	
Transportation Calc Cost	\$ 201,713
Area Vocational – Tech Schools	306,978
Food Services	18,320
\$162,326 or 7%SATxWADA	722,988
Total transfers to Capital Projects Fund	<u>\$1,250,000</u>
Total transfers from the General Fund	\$ 4,486,524

## Payments from Component Unit – C.O.R.E Foundation:

Rolla Enrichment Programs	\$ 26,031
Discretionary Funds	8,000
Castleman Fund	8,400
Honors Banquet and Meetings	2,317
Alumni Association Donations	3,900
Mark Rolufs Grants	970
Esther Long Memorial	1,650
Student Needs Grant	2,350
Athletic Program Donation, Whitefield	875
	\$ 54,493

### NOTE 2 – DETAILED NOTES ON ALL FUNDS: (Continued)

Long-Term Debt

#### Governmental Activities

### **General Obligation Bonds**

General obligation bond transactions as of the year ended were, as follows:

Bonds Payable, Beginning \$ 20,620,000 Bonds Retired (740,000) Bonds Payable, Ending \$ 19,880,000

Repayment of the bond issues is made through the Missouri School District Direct Deposit Program which is a mechanism for public school bond repayments. It authorizes the direct deposit of a portion of the District's state aid payment by the State of Missouri to a trustee bank that accumulates these payments and then makes the principal and interest payments to the paying agent on the bonds.

#### NOTE 2 – DETAILED NOTES ON ALL FUNDS: (Continued)

**Long-Term Debt** (Continued)

Governmental Activities (Continued)

General Obligation Bonds (Continued)

General obligation bonds payable as of the year ended consisted of:

\$1,624,000 General Obligation Bonds,
Series 2010A - due in two principal installments
of \$324,000 and \$1,300,000 on March 1, 2029 and
2030, interest rate is 5.85%.

\$3,050,000 General Obligation Bonds, Series 2010B - due in varying principal installments ranging from \$450,000 to \$1,125,000 through March 1, 2029, interest rate is variable from 5.30% to 5.75%.

\$3,626,000 General Obligation Bonds, Series 2010C - due in one principal installment of \$3,626,000 March 1, 2027, interest rate is 5.75%.

\$6,785,000 General Obligation Refunding Bonds, Series 2012 - due in varying annual principal installments ranging from \$120,000 to \$900,000 through March 1, 2023, interest rate is 2%. The refinancing will result in an economic gain of \$967,262.

\$4,000,000 in General Obligation School Building Bonds, Series 2015 – due in varying principal installments ranging from \$700,000 to \$900,000, through March 1, 2035, interest rate is variable from 3.25% to 3.5%.

\$4,630,000, in General Obligation Refunding Bonds, Series 2017 – due in varying principal installments ranging from \$455,000 to \$1,280,000 through March 1, 2030, interest rate is variable from 3.0% to 3.5%. The refinancing will result in an economic gain of \$182,703.

4,630,000

\$19,880,000

\$ 1,624,000

3,050,000

3,626,000

4,000,000

2,950,000

### NOTE 2 – DETAILED NOTES ON ALL FUNDS: (Continued)

<u>Long-Term Debt</u> (Continued)

Governmental Activities (Continued)

General Obligation Bonds (Continued)

General obligation bond debt service requirements as of the year ended were:

	PRINCIPAL	INTEREST	TOTAL
2020	\$ 800,000	\$ 812,824	\$ 1,612,824
2021	850,000	796,824	1,646,824
2022	900,000	779,824	1,679,824
2023	1,305,000	761,824	2,066,824
2024	1,200,000	716,324	1,916,324
2025-2029	8,245,000	2,817,343	11,062,343
2030-2034	5,680,000	649,725	6,329,725
2035	900,000	31,500	931,500
	\$ 19,880,000	\$ 7,366,188	\$ 27,246,188

As of the year ended, the District incurred interest expense of \$826,514.

#### NOTE 3 – OTHER INFORMATION:

### Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; business interruptions; errors and omissions; natural disasters; employee injuries and illnesses; and employee health and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters other than employee health benefits. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

## General and Casualty Insurance

The District is a member of the Missouri United School Insurance Council (MUSIC), a protected self-insurance program of approximately 400 Missouri Public School Districts. The District does not pay premiums to purchase insurance policies, but pays an assessment to be a member of this self-sustaining risk sharing group. Part of the assessment is used to purchase excess insurance for the group as a whole.

### NOTE 3 – OTHER INFORMATION: (Continued)

#### Health Insurance Fund

The District is participating in partially self-funded medical and prescription drug insurance plans covering substantially all certificated employees and participating support staff employees. A monthly premium is paid to the insurance company which includes an amount for administrative costs. The maximum liability of the District for each individual covered is \$125,000 per plan year. The transactions of the health insurance plan are accounted for in the Certificated Health Fund. As of the year ended, the District had \$2,280,311, restricted for payment of self-insurance claims. For insured programs, there have been no reductions in insurance coverage.

### **Contingent Liabilities**

<u>Grant Audit</u> – The District receives Federal grants and State funding for specific purposes that are subject to review and audit. These reviews and audits could lead to requests for reimbursement or to withholding of future funding for expenditures disallowed under or other noncompliance with the terms of the grants and funding. The District is not aware of any noncompliance with Federal or State provisions that might require the District to provide reimbursement.

<u>Litigation</u> – Various claims and lawsuits are possible against the District. In the opinion of the District's management, the potential loss on all claims and lawsuits will not be significant to the District's financial statements.

#### Compensated Absences

Vacation time, personal business days, and sick leave are considered as expenses in the year paid. Certified employees forfeit any unused vacation pay at termination. Classified employees are paid for any unused vacation pay at termination. Sick pay, within limits set by Board of Education policy, which is unused and vested to the employee, is payable upon termination. As of the year ended, accrued sick leave and vacation was valued at \$304,405.

#### Teachers' Salaries

Payroll checks written and dated in June, for July and August 2019 payroll from 2018-2019 contracts are included in the financial statements as an expenditure paid in the month of June. This practice has been consistently followed in previous years.

### NOTE 3 – OTHER INFORMATION: (Continued)

#### **Taxes**

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and payable by December 31. The county collects the property taxes and remits them to the District on a monthly basis. All unpaid taxes become delinquent January 1 of the following year.

The District also receives sales tax collected by the State and remitted based on eligible pupil counts. The District is required to reduce its property tax levy by one-half the amount of sales tax estimated to be received in the subsequent calendar year.

The assessed valuation of tangible taxable property for the calendar year 2018 for the purposes of local taxation was as follows:

The tax levy per \$100 of the assessed valuation of tangible taxable property for the calendar year 2018 for purposes of local taxation was:

	<u>Unadjusted</u>	<u>Adjusted</u>
General Fund	\$ 3.7613	\$ 3.3189
Debt Service Fund	0.2500	0.2500
TOTAL	<u>\$ 4.0113</u>	<u>\$ 3.5689</u>

The receipts of current and delinquent property taxes during the fiscal year ended aggregated approximately 97% of the current assessment computed on the basis of the levy shown above.

NOTE 3 – OTHER INFORMATION: (Continued)

#### Retirement Plans

#### Public School Retirement System of Missouri (PSRS)

Plan Description. Public School Retirement System of Missouri (PSRS) is a mandatory cost-sharing multiple employer retirement system for all full-time certificated employees and certain part-time certificated employees of all public school Districts in Missouri (except the school Districts of St. Louis and Kansas City) and all public community colleges. PSRS also includes certificated employees of PSRS, Missouri State Teachers' Association, Missouri State High School Activities Association, and certain employees of the State of Missouri who elected to remain covered by PSRS under legislation enacted in 1986, 1987, and 1989. The majority of PSRS members are exempt from Social Security contributions. In some instances, positions may be determined not to be exempt from Social Security contributions. Any PSRS member who is required to contribute to Social Security comes under the requirements of Section 169.070 (9) RSMo, known as the "two-third's statute." PSRS members required to contribute to Social Security are required to match the contribution. The members' benefits are further calculated at two-thirds the normal benefit amount. A Comprehensive Annual Financial Report ("CAFR") can be obtained at <a href="https://www.psrs-peers.org">https://www.psrs-peers.org</a>.

Benefits Provided. PSRS is a defined benefit plan providing retirement, disability, and death/survivor benefits. Members are vested for service retirement benefits after accruing five years of service. Individuals who (a) are at least age 60 and have a minimum of 5 years of service, (b) have 30 years of service, or (c) qualify for benefits under the "Rule of 80" (service and age total at least 80) are entitled to a monthly benefit for life, which is calculated using a 2.5% benefit factor. Beginning July 1, 2001, and ending July 1, 2014, a 2.55% benefit factor was used to calculate benefits for members who have 31 or more years of service at retirement. Actuarially age-reduced benefits are available for members with five to 24.9 years of service at age 55. Members who are younger than age 55 and who do not qualify under the "Rule of 80" but have between 25 and 29.9 years of service may retire with a lesser benefit factor. Members that are three years beyond normal retirement can elect to have their lifetime monthly benefits actuarially reduced in exchange for the right to also receive a one-time partial lump sum (PLSO) payment at retirement equal to 12, 24, or 36 times the Single Life benefit amount. [A Summary Plan Description detailing the provisions of the plan can be found on PSRS' website at <a href="https://www.psrs-peers.org">https://www.psrs-peers.org</a>.]

### NOTE 3 – OTHER INFORMATION: (Continued)

Retirement Plans (Continued)

Public School Retirement System of Missouri (PSRS) (Continued)

Cost-of-Living Adjustments ("COLA"). The PSRS Board of Trustees has established a policy of providing COLAs to members as follows:

- If the June to June change in the Consumer Price Index for All Urban Consumers (CPI-U) is less than 2% for consecutive one-year periods, a cost-of living increase of 2% will be granted when the cumulative increase is equal to or greater than 2%, at which point the cumulative increase in the CPI-U will be reset to zero. For the following year, the starting CPI-U will be based on the June value immediately preceding the January 1, at which the 2% cost-of-living increase is granted.
- If the June to June change in the CPI-U is greater than or equal to 2%, but less than 5%, a cost-of-living increase of 2% will be granted.
- If the June to June change in the CPI-U is greater than or equal to 5%, a cost-of-living increase of 5% will be granted.
- If the CPI decreases, no COLA is provided.

For any PSRS member retiring on or after July 1, 2001, such adjustments commence on the second January after commencement of benefits and occur annually thereafter. The total of such increases may not exceed 80% of the original benefit for any member.

Contributions. PSRS members were required to contribute 14.5% of their annual covered salary during fiscal years 2017, 2018, and 2019. Employers were required to match the contributions made by employees. The contribution rate is set each year by the PSRS Board of Trustees upon the recommendation of the independent actuary within the contribution restrictions set in Section 169.030 RSMo. The annual statutory increase in the total contribution rate may not exceed 1% of pay.

Contributions for employees of the State of Missouri were made by the State in accordance with the actuarially determined contribution rate needed to fund current costs and prior service costs of state employees as authorized in Section 104.342.8 RSMo. The contributions for the last three fiscal years were as follows:

	Amount of Employer	Percentage of
Year Ended	<u>Contributions</u>	<b>Contributions</b>
2019	\$ 3,243,202	14.5%
2018	3,166,848	14.5%
2017	3,004,027	14.5%

## <u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plans (Continued)

## Public School Retirement System of Missouri (PSRS) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District recorded a liability of \$33,803,637, for its proportionate share of PSRS' net pension liability. The net pension liability for the plan was measured as of June 30, 2018, and determined by an actuarial valuation as of that date. The District's proportionate share of the total net pension liability was based on the ratio of its actual contributions paid to PSRS of \$3,166,848, for the year ended June 30, 2018, relative to the total contributions of \$697,214,371, for PSRS from all participating employers. At June 30, 2018, the District's proportionate share was 0.4542% for PSRS.

For the year ended June 30, 2019, the District recognized pension expense of \$3,952,861, for PSRS, its proportionate share of the total pension expense.

At June 30, 2019, the district reported deferred resources and deferred inflows of resources from the following sources related to PSRS pension benefits:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences between expected and actual	\$ 1,760,856	\$ 1,594,730
experience		
Changes of assumptions	6,169,423	-
Net difference between projected and actual		
earnings on pension plan investments	5,167,843	5,452,617
Changes in proportion and differences between		
District contributions and proportionate share of	831,734	177,094
contributions		
District contributions subsequent to the		
measurement date of June 30, 2018	3,243,202	-
Total	<u>\$ 17,173,058</u>	<u>\$ 7,224,441</u>

### <u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plans (Continued)

### Public School Retirement System of Missouri (PSRS) (Continued)

Amounts reported as deferred outflows of resources resulting from contribution subsequent to the measurement date of June 30, 2018, will be recognized as a reduction to the net pension liability in the year ended June 30, 2020. Other amounts reported as collective deferred (inflows)/outflows of resources are to be recognized in pension expense, as follows:

Plan Year ending June 30:	
2020	\$ 3,176,734
2021	1,942,378
2022	(327,954)
2023	1,122,297
2024	760,547
Thereafter	31,413
Total	\$ 6,705,415

Actuarial Assumptions. Actuarial valuations of PSRS involve assumptions about probability of occurrence of events far into the future in order to estimate the reported amounts. Examples include assumptions about future employment, salary increases, and mortality. Amounts determined regarding the net pension liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The PSRS Board of Trustees adopts actuarial assumptions, each of which individually represents a reasonable long-term estimate of anticipated experience for PSRS, derived from experience studies conducted every fifth year and from Board policies concerning investments and COLAs. The most recent comprehensive experience studies were completed in June 2016. All economic and demographic assumptions were reviewed and updated, where appropriate, based on the results of the studies and effective with the June 30, 2016 valuation. For the June 30, 2017 valuations, the investment rate of return was reduced from 7.75% to 7.6% and the assumption for the annual cost-of-living adjustments was updated in accordance with the funding policies amended by the PSRS Board of Trustees at their November 2017 meeting. For the June 30, 2018, valuation, the investment rate of return assumption was further reduced from 7.60% to 7.50%. Significant actuarial assumption and methods, including changes from the prior year, are detailed below. For additional information please refer to PSRS' CAFR. The next experience studies are scheduled for 2021.

## <u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plans (Continued)

Public School Retirement System of Missouri (PSRS) (Continued)

Significant actuarial assumptions and other inputs used to measure the total pension liability:

Measurement Date June 30, 2018

Valuation Date June 30, 2018

Expected Return on Investments 7.50%, net of investment expenses and including

2.25% inflation

Inflation 2.25%

Total Payroll Growth 2.75% per annum, consisting of 2.25% inflation,

0.25% real wage growth due to the inclusion of active health care costs in pensionable earnings, and 0.25% of real wage growth due to productivity.

Future Salary Increases 3.00% - 9.50%, depending on service and including

2.25% inflation, 0.25% real wage growth due to the inclusion of active health care costs in pensionable earnings, and 0.25% of real wage growth due to

productivity.

Cost-of-Living Increases The annual COLA assumed in the valuation

increases from 1.25% to 1.65% over eight years, beginning January 1, 2020. The COLA reflected for January 1, 2019, is 2.00%, in accordance with the actual COLA approved by the Board. This COLA assumption reflects an assumption that general inflation will increase from 1.85% to a normative inflation assumption of 2.25% over eight years. It is also based on the current policy of the Board to grant

a COLA on each January 1 as follows:

<u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plan (Continued)

Public School Retirement System of Missouri (PSRS) (Continued)

Cost of Living Increases (Continued)

- If the June to June change in the CPI-U is less than 2% for consecutive one year periods, a cost-of-living increase of 2% will be granted when the cumulative increase is equal to or greater than 2%, at which point the cumulative increase in the CPI-U will be reset to zero. For the following year, the starting CPI-U will be based on the June value immediately preceding the January 1 at which the 2% cost-of-living increase is granted.
- If the June to June change in the CPI-U is greater than or equal to 2%, but less than 5%, a cost-of-living increase of 2% will be granted.
- If the June to June change in the CPI-U is greater than or equal to 5%, a cost-of-living increase of 5% will be granted.
- If the CPI decreases, no COLA is provided.

The COLA applies to service retirements and beneficiary annuities. The COLA does not apply to the benefits for in-service death payable to spouses (where the spouse is over age 60), and does not apply to the spouse with children pre-retirement death benefit, the dependent children pre-retirement death benefit, or the dependent parent death benefit. The total lifetime COLA cannot exceed 80% of the original benefit. PSRS members receive a COLA on the second January after retirement.

<u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plans (Continued)

Public School Retirement System of Missouri (PSRS) (Continued)

**Actuarial Assumptions** 

Mortality Assumption

Actives RP-2006 White Collar Employee Mortality Table,

multiplied by an adjustment factor of 0.75 at all ages for both males and females, with static

projection using the 2014 SSA Improvement Scale

to 2028.

Non-Disabled Retirees, Beneficiaries,

And Survivors RP-2006 White Collar Mortality Tables with plan-

specific experience adjustments and static projection to 2028 using the 2014 SSA

Improvement Scale.

Disabled Retirees RP-2006 Disabled Retiree Mortality Tables with

static projection to 2028 using the 2014 SSA

Improvement Scale.

Changes in Actuarial Assumptions and

Methods The following assumptions were updated by the

Board at the October 29, 2018, meeting:

- The investment return assumption was lowered

from 7.60% to 7.50% per year.

Fiduciary Net Position PSRS issues a publicly available financial report

(CAFR) that can be obtained at https://www.psrs-

peers.org.

NOTE 3 – OTHER INFORMATION: (Continued)

Retirement Plans (Continued)

Public School Retirement System of Missouri (PSRS) (Continued)

Expected Rate of Return

The long-term expected rate of return on investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed rate of return. The long-term expected rate of return on PSRS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates of returns (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the longterm expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PSRS' target allocation as of June 30, 2018, are summarized below along with the long term geometric return. Geometric return (also referred to as the time weighted return) is considered standard practice within the investment management industry. Geometric returns represent compounded rate of growth of a portfolio. The method eliminates the effects created by cash flows.

# NOTE 3 – OTHER INFORMATION: (Continued)

Retirement Plans (Continued)

Public School Retirement System of Missouri (PSRS) (Continued)

Expected Rate of Return (Continued)

	Long-term Expected		Weighted Long-term	
	Target Asset	Real Return	Expected Real Return	
Asset Class	Allocation	Arithmetic Basis	Arithmetic Basis	
U.S. Public Equity	27.0%	5.16%	1.39%	
Public Credit	7.0%	2.17%	0.15%	
Hedged Assets	6.0%	4.42%	0.27%	
Non-U.S. Public Equity	15.0%	6.01%	0.90%	
U.S. Treasuries	16.0%	0.96%	0.15%	
U.S. TIPS	4.0%	0.80%	0.03%	
Private Credit	4.0%	5.60%	0.22%	
Private Equity	12.0%	9.86%	1.18%	
Private Real Estate	9.0%	3.56%	0.32%	
Total	100.0%		4.61%	
		Inflation	2.25%	
	Long-term arit	hmetical nominal return	6.86%	
	Effect of covariance matrix		0.64%	
	Long-term ex	pected geometric return	7.50%	

<u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plans (Continued)

Public School Retirement System of Missouri (PSRS) (Continued)

Discount Rate

The long-term expected rate of return used to measure the total pension liability was 7.5% as of June 30, 2018, and is consistent with the long-term expected geometric return on plan investments. The actuarial assumed rate of return was 8.0% from 1980 through fiscal year 2016. The PSRS Board of Trustees adopted a new actuarial assumed rate of return of 7.75% effective with the June 30, 2016, valuation, based on the actuarial experience studies and asset-liability study conducted during the 2016 fiscal year. As previously discussed, the PSRS Board of Trustees further reduced the assumed rate of return to 7.6% effective with the June 30, 2017, valuation, and to 7.5% effective with the June 30, 2018, valuation. The projection of cash flows used to determine the discount rate assumed that employer contributions would be made at the actuarially calculated rate computed in accordance with assumptions and methods stated in the funding policy adopted by the PSRS Board of Trustees, which requires payment of the normal cost and amortization of the unfunded actuarial accrued liability in level percent of employee payroll installments over 30 years utilizing a closed period, layered approach. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

### NOTE 3 – OTHER INFORMATION: (Continued)

Retirement Plans (Continued)

#### Public School Retirement System of Missouri (PSRS) (Continued)

**Discount Rate Sensitivity** 

The sensitivity of the District's net pension liabilities to changes in the discount rate is presented below. The District's net pension liabilities calculated using the discount rate of 7.50% is presented as well as the net pension liabilities using a discount rate that is 1.0% lower (6.50%) or 1.0% higher (8.50%) than the current rate.

Discount Rate	1% Decrease (6.50%)	Current Rate (7.50%)	1% Increase (8.50%)
Proportionate share of the Net Pension Liability / (Asset)	\$60,595,547	\$33,803,637	\$11,536,766

#### Public Education Employee Retirement System (PEERS)

Plan Description. PEERS is a mandatory cost-sharing multiple employer retirement system for all non-certified public school District employees (except the school Districts of St. Louis and Kansas City), employees of the Missouri Association of School Administrators, and community college employees (except the Community College of St. Louis). Employees of covered Districts who work 20 or more hours per week on a regular basis and who are not contributing members of PSRS must contribute to PEERS. Employees of PSRS who do not hold Missouri educator certificates also contribute to PEERS. PEERS was established as a trust fund by an Act of the Missouri General Assembly effective October 13, 1965. Statutes governing PEERS are found in Sections 169.600 - 169.715 and Sections 169.560-169.595 RSMo. The statutes place responsibility for the operation of PEERS on the 'Board of Trustees of PSRS'. A CAFR can be obtained at https://www.psrs-peers.org.

NOTE 3 – OTHER INFORMATION: (Continued)

Retirement Plans (Continued)

Public Education Employee Retirement System (PEERS) (Continued)

Benefits Provided. PEERS is a defined benefit plan providing retirement, disability, and death benefits to its members. Members are vested for service retirement benefits after accruing five years of service. Individuals who (a) are at least age 60 and have a minimum of five years of service, (b) have 30 years of service, or (c) qualify for benefits under the "Rule of 80" (service and age total at least 80) are entitled to a monthly benefit for life, which is calculated using a 1.61% benefit factor. Members qualifying for "Rule of 80" or "30-and-out" are entitled to an additional temporary benefit until reaching minimum Social Security age (currently age 62), which is calculated using a 1.61% benefit factor. Actuarially age-reduced retirement benefits are available with 5 to 24.9 years of service at age 55. Members who are younger than age 55 and who do not qualify under the "Rule of 80" but have between 25 and 29.9 years of service may retire with a lesser benefit factor. Members that are three years beyond normal retirement can elect to have their lifetime monthly benefits actuarially reduced in exchange for the right to also receive a one-time partial lump sum (PLSO) payment at retirement equal to 12, 24, or 36 times the Single Life benefit amount. [A Summary Plan Description detailing the provisions of the plan can be found on PEERS' website at https://www.psrs-peers.org.]

Cost-of-Living Adjustments ("COLA"). The PEERS Board of Trustees has established a policy of providing COLAs to members as follows:

- If the June to June change in the Consumer Price Index for All Urban Consumers (CPI-U) is less than 2% for consecutive one-year periods, a cost-of living increase of 2% will be granted when the cumulative increase is equal to or greater than 2%, at which point the cumulative increase in the CPI-U will be reset to zero. For the following year, the starting CPI-U will be based on the June value immediately preceding the January 1, at which the 2% cost-of-living increase is granted.
- If the June to June change in the CPI-U is greater than or equal to 2%, but less than 5%, a cost-of-living increase of 2% will be granted.
- If the June to June change in the CPI-U is greater than or equal to 5%, a cost-of-living increase of 5% will be granted.
- If the CPI decreases, no COLA is provided.
- For PEERS members, such adjustments commence on the fourth January after commencement of benefits and occur annually thereafter. The total of such increases may not exceed 80% of the original benefit for any member.

#### NOTE 3 – OTHER INFORMATION: (Continued)

Retirement Plans (Continued)

Public Education Employee Retirement System (PEERS) (Continued)

Contributions. PEERS members were required to contribute 6.86% of their annual covered salary during fiscal years 2017, 2018, and 2019. Employers were required to match the contributions made by employees. The contribution rate is set each year by the PSRS Board of Trustees upon the recommendation of the independent actuary within the contribution restrictions set in Section 169.030 RSMo. The annual statutory increase in the total contribution rate may not exceed 0.5% of pay.

The contributions for the last three fiscal years were as follows:

	Amount of Employer	Percentage of
Year Ended	<u>Contributions</u>	<b>Contributions</b>
2019	\$ 448,691	6.86%
2018	436,559	6.86%
2017	407,861	6.86%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District recorded a liability of \$2,954,852, for its proportionate share of PEERS' net pension liability. The net pension liability for the plan was measured as of June 30, 2018, and determined by an actuarial valuation as of that date. The District's proportionate share of the total net pension liability was based on the ratio of its actual contributions paid to PEERS of \$436,519, for the year ended June 30, 2018, relative to the total contributions of \$114,141,743, for PEERS from all participating employers. At June 30, 2018, the District's proportionate share was 0.3824% for PEERS.

For the year ended June 30, 2019, the District recognized pension expense of \$593,131, for PEERS, its proportionate share of the total pension expense.

## <u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

#### Retirement Plans (Continued)

#### Public Education Employee Retirement System (PEERS) (Continued)

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources from the following sources related to PEERS pension benefits:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ 4,229	\$ 69,221
Changes of assumptions	455,323	-
Net difference between projected and actual earnings on		_
pension plan investments	502,894	542,974
Changes in proportion and differences between District		
contributions and proportionate share of contributions	57,074	31,138
District contributions subsequent to the measurement		
date of June 30, 2018	448,691	
Total	<u>\$1,468,211</u>	<u>\$ 643,334</u>

Amounts reported as deferred outflows of resources resulting from contribution subsequent to the measurement date of June 30, 2018, will be recognized as a reduction to the net pension liability in the year ended June 30, 2020. Other amounts reported as collective deferred (inflows)/outflows of resources are to be recognized in pension expense, as follows:

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2020	\$ 345,305
2021	188,720
2022	(123,039)
2023	(34,799)
2024	-
Thereafter	-
Total	<u>\$ 376,186</u>

<u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plans (Continued)

Public Education Employee Retirement System (PEERS) (Continued)

Actuarial Assumptions. Actuarial valuations of PEERS involve assumptions about probability of occurrence of events far into the future in order to estimate the reported amounts. Examples include assumptions about future employment, salary increases, and mortality. Amounts determined regarding the net pension liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The PEERS Board of Trustees adopts actuarial assumptions, each of which individually represents a reasonable long-term estimate of anticipated experience for PEERS, derived from experience studies conducted every fifth year and from Board policies concerning investments and COLAs. The most recent comprehensive experience studies were completed in June 2016. All economic and demographic assumptions were reviewed and updated, where appropriate, based on the results of the studies and effective with the June 30, 2016, valuation. For the June 30, 2017, valuations, the investment rate of return was reduced from 7.75% to 7.6% and the assumption for the annual cost-of-living adjustments was updated in accordance with the funding policies amended by the PEERS Board of Trustees at their November 2017, meeting. For the June 30, 2018, valuation, the investment rate of return assumption was further reduced from 7.60% to 7.50%. Significant actuarial assumption and methods, including changes from the prior year are detailed below. For additional information please refer to PEERS' CAFR. The next experience studies are scheduled for 2021.

Significant actuarial assumptions and other inputs used to measure the total pension liability:

Measurement Date June 30, 2018

Valuation Date June 30, 2018

Expected Return on Investments 7.50%, net of investment expenses and including

2.25% inflation

Inflation 2.25%

Total Payroll Growth 3.25% per annum, consisting of 2.25% inflation,

0.50% real wage growth due to the inclusion of active health care costs in pensionable earnings, and

0.50% of real wage growth due to productivity.

#### <u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plans (Continued)

Public Education Employee Retirement System (PEERS) (Continued)

Future Salary Increases

4.00%-11.00%, depending on service and including 2.25% inflation, 0.50% real wage growth due to the inclusion of active health care costs in pensionable earnings, and 0.50% of real wage growth due to productivity.

Cost-of-Living Increases

The annual COLA assumed in the valuation increases from 1.25% to 1.65% over eight years, beginning January 1, 2020. The COLA reflected for January 1, 2019, is 2.00%, in accordance with the actual COLA approved by the Board. This COLA assumption reflects an assumption that general inflation will increase from 1.85% to a normative inflation assumption of 2.25% over eight years. It is also based on the current policy of the Board to grant a COLA on each January 1 as follows:

- If the June to June change in the CPI-U is less than 2% for consecutive one year periods, a cost-of-living increase of 2% will be granted when the cumulative increase is equal to or greater than 2%, at which point the cumulative increase in the CPI-U will be reset to zero. For the following year, the starting CPI-U will be based on the June value immediately preceding the January 1 at which the 2% cost-of-living increase is granted.
- If the June to June change in the CPI-U is greater than or equal to 2%, but less than 5%, a cost-of-living increase of 2% will be granted.
- If the June to June change in the CPI-U is greater than or equal to 5%, a cost-of-living increase of 5% will be granted.
- If the CPI decreases, no COLA is provided.

NOTE 3 – OTHER INFORMATION: (Continued)

Retirement Plans (Continued)

Public Education Employee Retirement System (PEERS) (Continued)

Cost of Living Increases (Continued)

The COLA applies to service retirements and beneficiary annuities. The COLA does not apply to the benefits for in-service death payable to spouses (where the spouse is over age 60), and does not apply to the spouse with children pre-retirement death benefit, the dependent children pre-retirement death benefit, or the dependent parent death benefit. The total lifetime COLA cannot exceed 80% of the original benefit. PEERS members receive a COLA on the fourth January after retirement.

Mortality Assumption

Actives RP 2006 Total Dataset Employee Mortality Table,

multiplied by an adjustment factor of 0.75 at all ages for both males and females, with static projection using the 2014 SSA Improvement Scale to 2028.

Non-Disabled Retirees, Beneficiaries,

And Survivors RP 2006 Total Dataset Mortality Tables with plan-

specific experience adjustments and static projection to 2028 using the 2014 SSA Improvement Scale

to 2028 using the 2014 SSA Improvement Scale.

Disabled Retirees RP 2006 Disabled Retiree Mortality Table with

static projection to 2028 using the 2014 SSA

Improvement Scale.

<u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plans (Continued)

Public Education Employee Retirement System (PEERS) (Continued)

Changes in Actuarial Assumptions and

Methods

The following assumptions were updated by the Board at the October 29, 2019, meeting:

- The investment return assumption was lowered from 7.60% to 7.50% per year.

Fiduciary Net Position

PEERS issues a publicly available financial report (CAFR) that can be obtained at <a href="https://www.psrs-peers.org">https://www.psrs-peers.org</a>.

Expected Rate of Return

The long-term expected rate of return on investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed rate of return. The long-term expected rate of return on PEERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates of returns (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the longterm expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PEERS' target allocation as of June 30, 2018, are summarized below along with the long-term geometric return. Geometric return (also referred to as the time weighted return) is considered standard practice within the investment management returns industry. Geometric represent compounded rate of growth of a portfolio. The method eliminates the effects created by cash flows.

# NOTE 3 – OTHER INFORMATION: (Continued)

Retirement Plan (Continued)

# Public Education Employee Retirement System (PEERS) (Continued)

Expected Rate of Return (Continued)

	Towart Asset	Long-term Expected	Weighted Long-term	
	Target Asset	Real Return	Expected Real Return	
Asset Class	Allocation	Arithmetic Basis	Arithmetic Basis	
U.S. Public Equity	27.0%	5.16%	1.39%	
Public Credit	7.0%	2.17%	0.15%	
Hedged Assets	6.0%	4.42%	0.27%	
Non-U.S. Public Equity	15.0%	6.01%	0.90%	
U.S. Treasuries	16.0%	0.96%	0.15%	
U.S. TIPS	4.0%	0.80%	0.03%	
Private Credit	4.0%	5.60%	0.22%	
Private Equity	12.0%	9.86%	1.18%	
Private Real Estate	9.0%	3.56%	0.32%	
Total	100.0%		4.61%	
		Inflation	2.25%	
	Long-term arit	hmetical nominal return	6.86%	
	Effect of covariance matrix		0.64%	
	Long-term ex	pected geometric return	7.50%	

<u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plan (Continued)

<u>Public Education Employee Retirement System (PEERS)</u> (Continued)

Discount Rate

The long-term expected rate of return used to measure the total pension liability was 7.5% as of June 30, 2018, and is consistent with the long-term expected geometric return on plan investments. The actuarial assumed rate of return was 8.0% from 1980 through fiscal year 2016. The PEERS Board of Trustees adopted a new actuarial assumed rate of return of 7.75% effective with the June 30, 2016, valuation, based on the actuarial experience studies and asset-liability study conducted during the 2016 fiscal year. As previously discussed, the PEERS Board of Trustees further reduced the assumed rate of return to 7.6% effective with the June 30, 2017, valuation, and to 7.5% effective with the June 30, 2018, valuation. The projection of cash flows used to determine the discount rate assumed that employer contributions would be made at the actuarially calculated rate computed in accordance with assumptions and methods stated in the funding policy adopted by the PEERS Board of Trustees, which requires payment of the normal cost and amortization of the unfunded actuarial accrued liability in level percent of employee payroll installments over 30 years utilizing a closed period, layered approach. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

## <u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

Retirement Plan (Continued)

## <u>Public Education Employee Retirement System (PEERS)</u> (Continued)

**Discount Rate Sensitivity** 

The sensitivity of the District's net pension liabilities to changes in the discount rate is presented below. The District's net pension liabilities calculated using the discount rate of 7.50% is presented as well as the net pension liabilities using a discount rate that is 1.0% lower (6.50%) or 1.0% higher (8.50%) than the current rate.

Discount Rate	1% Decrease (6.50%)	Current Rate (7.50%)	1% Increase (8.50%)
Proportionate share of the Net Pension Liability / (Asset)	\$5,564,322	\$2,954,852	\$766,300

#### Other Post-Employment Benefits

In addition to the retirement benefits described previously, the District provides a portion of health care insurance through the Rolla School District Other Post-Employment Benefits Program (OPEB Program) in accordance with Missouri State statutes. The OPEB Program is an Internal Service fund of the District. For the purpose of reporting OPEB costs and obligations in accordance with GASB Statement 75, the OPEB Program is considered an agent, multiple-employer, defined benefit plan administered by the District. Medical insurance benefits are established by the District's Board of Education.

The District does not have a dedicated Trust for prefunding OPEB liabilities and is treated under the accounting standards as an unfunded plan. The District implemented GASB 75 for the fiscal year ended June 30, 2019.

## <u>NOTE 3 – OTHER INFORMATION</u>: (Continued)

## Other Post-Employment Benefits (Continued)

Benefits include (1) medical, (2) dental, (3) and life insurance. Eligible members are employees who retired from the District based on a vesting schedule and who participate in the OPEB Program. Employer and member contributions are established by the District's Board of Education. Premiums vary by coverage categories, which include retirees, spouses, and children. Retirees pay the average required premium rate for coverage. The OPEB Program is financed on a pay-as-you-go basis.

The stand-alone plan financial report can be obtained by contacting the office of the Chief Financial Officer, Rolla Public Schools, 500 A Forum Drive, Rolla, MO 65401.

### Actuarial Assumptions:

Discount Rate Assumption: The interest rate for discounting liabilities is 3.50% per annum.

Payroll Inflation: Payroll is assumed at an increase of 3.00% per annum.

Healthy Mortality: RP-2014 Mortality Table (employee and healthy annuitant tables), projected generationally using Scale MP-2016.

For the year ended June 30, 2019, the District recognized OPEB expense of \$1,020,181. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Inflows of <u>Resources</u>		Deferred Outflows of <u>Resources</u>	
Differences Between Expected and Actual Experience	\$	-	\$	-
Changes of Assumptions Net Difference Between Projected and Actual Earnings	(378	8,178)	585,	194
on Pension Plan Investments Changes in Proportion and Differences Between Fund		-		-
Contributions and Proportionate Share of Contributions Fund Contributions Subsequent to the Measurement Date		-		-
of June 30, 2017 Total	\$ (379	8,178)	\$ 585	10/
Total	φ (370	0,170)	\$ 262	,174

### NOTE 3 – OTHER INFORMATION: (Continued)

Other Post-Employment Benefits (Continued)

#### Plan Year Ending:

2020	\$ 19,181
2021	19,181
2022	19,181
2023	19,181
2024	19,181
Thereafter	 111,111
Total	\$ 207,016

The Valuation Date is June 30, 2017. This is the date as of which the actuarial valuation is performed. The Measurement Date is June 30, 2019. This is the date of which the total OPEB liability is determined. The Reporting Date is June 30, 2019. This is the plan's and/or the employer's fiscal year ending date.

There have been no significant changes between the valuation date and the fiscal year end.

Actuarial Assumptions. The employer does not pre-fund benefits. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis and there is not a trust for accumulating plan assets. The following actuarial methods and assumptions were used in the June 30, 2017, accounting valuation.

Valuation Timing Actuarial valuations are performed biennially as of June 30 for

accounting purposes only. The most recent valuation was

performed as of June 30, 2017.

Actuarial Cost Method Entry age normal

Amortization Method N/A

Inflation 2.3 percent, approximate

Salary Increases 3.0%

Discount Rate 3.5%; Based on 20 Year Bond GO Index

Healthcare Cost Trend 6.6% for 2017, gradually decreasing to an ultimate rate of 4.1%

Rates for 2074 and beyond.

Other The plan has not had a formal actuarial experience study

performed.

#### ROLLA SCHOOL DISTRICT NO. 31 NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 3 – OTHER INFORMATION: (Continued)

#### Other Post-Employment Benefits (Continued)

Sensitivity Analysis. The following represents the total OPEB liability of the District, calculated using the discount rate of 3.50%, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.50%) or 1 percentage point higher (4.50%) than the current rate.

		Current	
		Discount	
	1% Decrease	Rate	1% Increase
	(2.50%)	(3.50%)	(4.50%)
Total OPEB Liability	\$ 14,073,021	\$ 11,968,959	\$ 10,310,319

The following represents the total OPEB liability of the District, calculated using the current healthcare cost trend rates as well as what the District's total OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates.

	1% Decrease	Current	1% Increase in
	in Trend Rate	Trend Rate	Trend Rate
Total OPEB Liability	\$ 11,153,622	\$11,968,959	\$ 12,944,608

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB:

The following table provides details of the OPEB liability for the year ended:

The components of collective OPEB liability for the year are as follows:

Beginning Balance	\$ 10,672,650
Service Cost	572,767
Interest on the Total OPEB Liability	428,233
Effect of plan changes	-
Effect of economic/demographic gains	
or losses	-
Effect of assumptions changes or inputs	658,711
Benefit payments	(363,402)
Total OPEB expense	\$ 11,968,959

#### ROLLA SCHOOL DISTRICT NO. 31 NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 3 – OTHER INFORMATION: (Continued)

Other Post-Employment Benefits (Continued)

	June 30, 2019
Total OPEB Liability	\$ 11,968,959
Covered Payroll	23,263,837
Total OPEB as a % of covered payroll	51.45%

The total OPEB liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions, and then was projected forward to the measurement date. Any significant changes during this period have been reflected as prescribed by GASB 75.

#### Tax Abatements

Name of Business Rolla Preservation LP	Purpose of Tax Abatement Redevelopment of blighted area	Type of Abatement Section 353,110 RSMo	Percent Abated 95.5%	Assessed Value Abated 463,440	Tax Amount Abated \$ 13,760.27	Tax Year Abatement Ends 2032
Kohls Department Stores Inc	Promote economic development, job growth, development of blighted or underdeveloped area	Section 99.800-99.865 RSMo	72.0%	1,022,370	\$ 37,115.10	2033
Hartmann US Inc Hartmann US Inc	Promote economic development, job growth Promote economic development, job growth Promote economic development, job growth, development of blighted or underdeveloped	Chapter 100 Section 135.950-135.973	75.0% 43.3%	2,037,730 1,125,150	\$ 73,975.71 \$ 40,846.32	2026 2039
UTW Rolla Development LLC		Section 99.800-99.865 RSMo	75.0%	19,180	\$ 696.29	2033*
Menard Inc.	area Promote economic development, job growth, development of blighted or underdeveloped	Section 99.800-99.865 RSMo	75.0%	3,041,270	\$ 110,407.22	2033*
UTW Rolla Development LLC		Section 99.800-99.865 RSMo	75.0%	594,810	\$ 21,593.39	2033*
UTW Rolla Development LLC		Section 99.800-99.865 RSMo	75.0%	304,890	\$ 11,068.42	2033*
UTW Rolla Development LLC		Section 99.800-99.865 RSMo	75.0%	923,240	\$ 33,516.38	2033*
UTW Rolla Development LLC		Section 99.800-99.865 RSMo	75.0%	51,560	\$ 1,871.78 \$ 344,850.89	2033*

#### NOTE 4 – EVALUATION OF SUBSEQUENT EVENTS

The District has evaluated subsequent events through November 13, 2019, the date which the financial statements were available to be issued.

### REQUIRED SUPPLEMENTARY INFORMATION

#### ROLLA SCHOOL DISTRICT NO. 31

### $\begin{array}{c} {\rm BUDGETARY\ COMPARISON\ SCHEDULE}\\ {\rm GENERAL\ FUND} \end{array}$

#### FOR THE YEAR ENDED JUNE 30, 2019

	 Original Budget	 Final Budget	 Actual		Variance	
Revenues						
Local	\$ 15,723,600	\$ 15,938,057	\$ 16,316,106	\$	378,049	
County	379,100	379,100	404,782		25,682	
State	532,033	527,099	627,704		100,605	
Federal	1,386,003	1,679,120	1,279,567		(399,553)	
Investment Income	210,000	210,000	583,359		373,359	
Non-revenue receipts	40,000	40,000	52,437		12,437	
Total Revenues	18,270,736	18,773,376	19,263,955		490,579	
Expenditures						
Instruction	4,093,272	3,980,081	3,020,270		959,811	
Attendance	461,678	465,678	323,096		142,582	
Guidance	144,153	213,010	196,791		16,218	
Health, Psych, Speech and Audio	401,824	630,249	610,799		19,450	
Improvement of Instruction	10,100	10,100	11,287		(1,187	
Professional Development	99,305	144,433	97,257		47,176	
Media Services	335,721	330,416	311,078		19,338	
Board of Education Services	107,728	168,355	149,845		18,510	
Executive Administration	1,796,685	1,344,760	1,165,669		179,091	
Building Administration	653,559	653,559	587,136		66,423	
Business/Central Services	99,780	474,978	395,080		79,898	
Operation of Plant	3,944,352	3,956,344	3,535,009		421,335	
Security Services	64,500	66,700	176,310		(109,610	
Transportation	1,904,446	1,864,554	1,683,151		181,403	
Food Services	2,074,842	2,074,842	1,740,071		334,771	
Central Office Support Services	13,700	83,845	95,219		(11,373	
Community Education	94,988	92,701	257,056		(164,355	
Total Expenditures	16,300,633	16,554,604	14,355,124		2,199,479	
Excess (Deficiency) of Revenues over						
(under) Expenditures	1,970,103	2,218,772	4,908,831		2,690,059	
Other Financing Sources (Uses):						
Proceeds from Sales	-	-	26,925		26,925	
Transfers from Fund	(4,672,734)	 (4,779,367)	 (4,486,524)		292,843	
Total Other Financing Sources (Uses)	(4,672,734)	 (4,779,367)	 (4,459,599)		319,768	
Net Change In Fund Balances	(2,702,631)	(2,560,595)	449,232		3,009,827	
Fund Balance, Beginning of Year	 13,311,342	 13,311,342	 13,311,342			
Fund Balance, End of Year	\$ 10,608,711	\$ 10,750,747	\$ 13,760,574	\$	3,009,827	

#### ROLLA SCHOOL DISTRICT NO. 31

#### BUDGETARY COMPARISON SCHEDULE SPECIAL REVENUE FUND FOR THE YEAR ENDED JUNE 30, 2019

	Original Budget	Final Budget Actual		<u>Variance</u>	
Revenues					
Local	\$ 3,981,700	\$ 3,982,582	\$ 4,001,250	\$ 18,668	
County	235,000	235,000	320,952	85,952	
State	16,773,019	16,770,954	16,788,395	17,441	
Federal	2,480,662	2,620,829	2,224,995	(395,834)	
Investment Income	400	400	-	(400)	
Non-revenue receipts	1,200,000	1,200,000	1,159,126	(40,874)	
Total Revenues	24,670,781	24,809,765	24,494,719	(315,046)	
Expenditures					
Instruction	24,102,919	23,993,588	22,168,201	1,825,387	
Guidance	1,141,461	1,141,008	1,137,736	3,272	
Health, Psych, Speech and Audio	-	238,520	382,406	(143,886)	
Improvement of Instruction	138,860	52,065	51,307	758	
Professional Development	124,858	125,686	99,915	25,771	
Media Services	811,215	811,215	791,608	19,607	
Executive Administration	427,661	623,930	964,072	(340,142)	
Building Administration	1,638,925	1,638,925	1,623,427	15,498	
Community Education	457,616	464,195	1,061,287	(597,092)	
Total Expenditures	28,843,515	29,089,132	28,279,961	809,171	
Excess (Deficiency) of Revenues over					
(under) Expenditures	(4,172,734)	(4,279,367)	(3,785,242)	494,125	
Other Financing Sources (Uses):					
Transfers to Fund	4,172,734	4,279,367	3,236,524	(1,042,843)	
Total Other Financing Sources (Uses)	4,172,734	4,279,367	3,236,524	(1,042,843)	
Net Change In Fund Balances	-	-	(548,718)	(548,718)	
Fund Balance, Beginning of Year		860,762	860,762		
Fund Balance, End of Year	\$ -	\$ 860,762	\$ 312,044	\$ (548,718)	

#### ROLLA SCHOOL DISTRICT NO. 31 NOTES TO THE BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2019

#### **Budget Law**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. In accordance with Section 67, RSMo, the District adopts a budget for each fund of the political subdivision.
- 2. Prior to July, the Director of Finance, who serves as the budget officer, submits to the Board of Education a proposed budget for the fiscal year beginning on the following July 1. The proposed budget includes estimated revenues and proposed expenditures for all District funds. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year.
- 3. A public hearing is conducted to obtain taxpayer comments. Prior to its approval by the Board of Education, the budget document is available for public inspection.
- 4. Prior to July 1 the budget is legally enacted by a vote of the Board of Education.
- 5. Subsequent to its formal approval of the budget, the Board of Education has the authority to make necessary adjustments to the budget by formal vote of the Board. Adjustments made during the year are reflected in the budget information included in the financial statements.
- 6. Budgeted amounts are as originally adopted or as amended by the Board of Education.
- 7. Budgets for District funds are prepared and adopted on the modified cash basis (budget basis), recognizing revenues when collected and expenditures when paid. Budgets lapse at year end.

#### ROLLA SCHOOL DISTRICT NO. 31 NOTES TO THE BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2019

A reconciliation of the different bases of revenue and expenditure recognition for the year ended is as follows:

General Fund	
Revenues, modified accrual Add:	\$ 19,263,955
Prior year receivables recognized in the current year budget  Deduct:	276,230
Current year receivables not recognized in the current year budget	(265,485) \$ 10,274,700
Revenues, budgetary basis (modified cash)	<u>\$ 19,274,700</u>
Expenditures, modified accrual Add:	\$ 14,355,124
Prior year accrued liabilities recognized in the current year budget Deduct:	320,146
Current year accrued liabilities not recognized in the current year budget Expenditures, budgetary basis (modified cash)	(288,857) \$ 14,386,413
Experiences, suagetary subis (mounted easis)	<u>Φ 1 1,500,115</u>
Special Revenue Fund	
Revenues, modified accrual Add:	\$ 24,494,719
Prior year receivables recognized in the current year budget Deduct:	1,019,781
Current year receivables not recognized in the current year budget	(473,900)
Revenues, budgetary basis (modified cash)	\$ 25,360,674
Expenditures, modified accrual Add:	\$ 28,279,961
Prior year accrued liabilities recognized in the current year budget Deduct:	159,019
Current year accrued liabilities not recognized in the current year budget Expenditures, budgetary basis (modified cash)	(161,856) \$ 28,277,124

#### ROLLA SCHOOL DISTRICT NO. 31 SCHEDULES OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND RELATED RATIOS

# PUBLIC SCHOOL RETIREMENT SYSTEM (PSRS) AND PUBLIC EDUCATION EMPLOYEE RETIREMENT SYSTEM (PEERS) JUNE 30, 2019

#### **PSRS**

				Net Pension	
	Proportion	Proportionate		Liability	Fiduciary Net
	of the Net	Share of the	Actual	(Asset) as a	Position as a
	Pension	Net Pension	Covered	Percentage	Percentage of
Year	Liability	Liability	Member	of Covered	<b>Total Pension</b>
Ended*	(Asset)	(Asset)	Payroll	Payroll	Liability
6/30/14	0.4400%	\$18,051,332	\$19,564,146	92.27%	89.34%
6/30/15	0.4435%	25,602,635	20,103,519	127.35%	85.78%
6/30/16	0.4412%	32,828,143	20,406,135	160.87%	82.18%
6/30/17	0.4391%	31,709,717	20,752,342	152.80%	83.77%
6/30/18	0.4542%	33,803,637	21,863,734	154.61%	84.06%

#### **PEERS**

				Net Pension	
	Proportion	Proportionate		Liability	Fiduciary Net
	of the Net	Share of the	Actual	(Asset) as a	Position as a
	Pension	Net Pension	Covered	Percentage of	Percentage of
Year	Liability	Liability	Member	Covered	<b>Total Pension</b>
Ended*	(Asset)	(Asset)	Payroll	Payroll	Liability
6/30/14	0.3996%	\$1,459,203	\$5,826,882	25.04%	91.33%
6/30/15	0.3920%	2,073,312	5,877,306	35.28%	88.28%
6/30/16	0.3742%	3,002,339	5,779,058	51.95%	83.32%
6/30/17	0.3699%	2,822,155	5,944,992	47.47%	85.35%
6/30/18	0.3824%	2,954,852	6,363,259	46.44%	86.06%

Note: These schedules are intended to show information for ten years. Additional years will be displayed as they become available.

<sup>\*</sup> The data provided in these schedules are based as of the measurement date of PSRS' and PEERS' net pension liabilities, which is as of the beginning of the District's fiscal year.

#### ROLLA SCHOOL DISTRICT NO. 31 SCHEDULES OF EMPLOYER CONTRIBUTIONS PUBLIC SCHOOL RETIRMENT SYSTEM (PSRS) AND PUBLIC EDUCATION EMPLOYEE RETIREMENT SYSTEM (PEERS) JUNE 30, 2019

#### **PSRS**

					Contributions
				Actual	as a
	Statutorily	Actual		Covered	Percentage of
Year	Required	Employer	Contribution	Member	Covered
Ending	Contribution	Contributions	Excess/(Deficiency)	Payroll	Payroll
6/30/13	\$2,776,923	\$2,776,923	\$ -	\$19,185,451	14.47%
6/30/14	2,833,733	2,833,733	-	19,564,146	14.48%
6/30/15	2,911,936	2,911,936	-	20,103,519	14.48%
6/30/16	2,955,156	2,955,156	-	20,406,135	14.48%
6/30/17	3,004,027	3,004,027	-	20,752,342	14.48%
6/30/18	3,166,848	3,166,848	-	21,863,734	14.48%

#### **PEERS**

					Contributions
				Actual	as a
	Statutorily	Actual		Covered	Percentage of
Year	Required	Employer	Contribution	Member	Covered
Ending	Contribution	Contributions	Excess/(Deficiency)	Payroll	Payroll
6/30/13	\$391,186	\$391,186	\$ -	\$5,702,421	6.86%
6/30/14	399,724	399,724	-	5,826,882	6.86%
6/30/15	403,184	403,184	-	5,877,306	6.86%
6/30/16	396,443	396,092	-	5,779,058	6.86%
6/30/17	407,826	407,826	-	5,944,992	6.86%
6/30/18	436,519	436,519	-	6,363,259	6.86%

Note: These schedules are intended to show information for ten years. Additional years will be displayed as they become available.

#### ROLLA SCHOOL DISTRICT NO. 31 SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS (in 1,000s) FISCAL YEAR ENDING JUNE 30

	2019		2018	
TOTAL OPEB LIABILITY				
Service Cost	\$	573	\$	593
Interest on Total OPEB Liability		428		391
Changes of Benefit Terms		-		-
Effect of Economic/Demographic Gains (Losses)		-		-
Effect of Assumption Changes or Inputs		659		(487)
Benefit Payments		(363)		(331)
Net Change in Total OPEB Liability		1,297		166
T. LODED I. Little D. L.	Ф	10.672	Ф	10.505
Total OPEB Liability, Beginning	\$	10,673	\$	10,507
Total OPEB Liability, Ending	\$	11,969	\$	10,673
Covered Payroll	\$	23,264	\$	22,648
Total OPEB Liability as a % of Covered Payroll		51.45%		47.12%

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

#### ROLLA SCHOOL DISTRICT NO. 31 TOTAL OPEB LIABILITY FISCAL YEAR ENDING JUNE 30

	2019		2018	
TOTAL OPEB LIABILITY	 _		_	
Total OPEB Liability	\$ 11,968,959	\$	10,672,650	
Covered Payroll	23,263,837		22,648,000	
Total OPEB liability as a % of covered payroll	51.45%		47.12%	

The total OPEB liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected forward to the measurement date. Any significant changes during this period have been reelected as prescribed by GASB 75.

Discount Rate 3.50% 3.58%

The discount rate was based on 20 Year Bond GO Index.

The plan has not had a formal actuarial experience study performed.

Valuation Date	June 30, 2017	June 30, 2017
Measurement Date	June 30, 2019	June 30, 2018
Inflation	2.30%	2.30%
Salary Increases Including Inflation	3.00%	3.00%
Mortality	RP-2014 Mortality for	RP-2014 Mortality for
	<b>Employees and Healthy</b>	Employees and
	Annuitants, with	Healthy Annuitants,
	generational projection	with generational
	per Scale MP-2016	projection per Scale
		MP-2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB Standards, they should not be reported.

#### ROLLA SCHOOL DISTRICT NO. 31 NOTES TO THE SCHEDULES OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS AND TOTAL OPEB LIABILITY

Actuarial Assumptions. The employer does not pre-fund benefits. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis and there is not a trust for accumulating plan assets. The following actuarial methods and assumptions were used in the June 30, 2017, accounting valuation.

Valuation Timing Actuarial valuations are performed biennially as of June 30 for

accounting purposes only. The most recent valuation was

performed as of June 30, 2017.

Actuarial Cost Method Entry age normal

Amortization Method N/A

Inflation 2.3%, approximate

Salary Increases 3.0%

Discount Rate 3.50%; Based on 20 Year Bond GO Index

Healthcare Cost Trend 6.6% for 2017, gradually decreasing to an ultimate rate of 4.1%

Rates for 2074 and beyond.

Other The plan has not had a formal actuarial experience study

performed.

# SUPPLEMENTARY INFORMATION

## Federal Compliance Section

#### Rolla School District No.31 Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2019

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Passed Through to Subrecipients	l Federal aditures(\$)
Student Financial Assistance Cluster				
Department of Education Direct Programs				
Federal Pell Grant Program	84.063			\$ 439,172
Federal Supplemental Educational Opportunity Grants	84.007			12,418
Total Student Financial Assistance Cluster				451,590
Child Nutrition Cluster				
United States Department of Agriculture Pass-Through				
Programs				
Passed-through MO DESE				
School Services Lunch Payment	10.555	081-096		842,870
School Breakfast Program	10.553	081-096		225,502
Non Cash Food Distribution	10.555	081-096		122,071
Total Child Nutrition Cluster				1,190,443
IDEA Cluster				
Department of Education Pass-Through Programs				
Passed-through MO DESE				
Special Education Grants to States	84.027	081-096		783,487
ECSE - Federal (611)	84.027	081-096		114,413
ECSE - Federal (619)	84.173	081-096		16,045
Total IDEA Cluster				913,945
Other Programs				
Department of Education Pass-Through Programs				
Passed-through MO DESE				
Perkins Career and Technical Education Basic Grants to				
States	84.048	081-096	43,811	353,852
Title I Grants to Local Educational Agencies	84.010	081-096		898,506
Title II.A Improving Teacher Quality State Grants	84.367	081-096		163,001
Title III English Language Acquisition State Grants	84.365	081-096		20,487
Student Support and Academic Enrichment Program	84.424	081-096		31,897
Rural Education	84.358	081-096		57,893
Total Other Programs			43,811	1,525,636
Total Expenditures of Federal Awards			\$ 43,811	\$ 4,081,614

The accompanying notes are an integral part of this schedule.

#### **BASIS OF PRESENTATION:**

The Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the District under programs of the federal government for the year ended. The information in this Schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or change in financial position of the District.

#### Rolla School District No.31 Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2019

(Continued)

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported in accordance with accounting principles generally accepted in the United States of America. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The District has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### FOOD DISTRIBUTION:

Non-monetary assistance is reported in the Schedule at the fair market value of the commodities received and disbursed. As of the year ended, the District had food commodities of \$23,604, in inventory.

#### Federal Family Education Loan Program

The District also participates in the Federal Family Education Loan Program ("FFEL") (84.032). The dollar amounts of the loans are not listed on the Schedule of Expenditures of Federal Awards because the District is not the recipient of the funds. These programs are considered to be a component of student financial assistance. Loans were as follows for the year ended:

Subsidized Loans Disbursed	84.032	\$ 241,730
Unsubsidized Loans Disbursed	84.032	253,727
		\$ 495,457



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education of Rolla School District No. 31 Rolla, Missouri:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, and each major fund of the Rolla School District No. 31 (the "District"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 13, 2019.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal controls that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as item 2019-001 that we consider to be a significant deficiency.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### District's Response to the Finding

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Graves and Associates, CPAS, LLC

GRAVES AND ASSOCIATES, CPAs, LLC Jefferson City, Missouri

November 13, 2019



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Education of Rolla School District No. 31 Rolla, Missouri:

Report on Compliance for Each Major Federal Program

We have audited Rolla School District No. 31's (the "District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2019. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and responses.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the *Uniform Guidance*). Those standards and the *Uniform Guidance* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

#### Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Graves and Associates, CPAS, LLC

GRAVES AND ASSOCIATES, CPAs, LLC Jefferson City, Missouri

November 13, 2019

#### ROLLA SCHOOL DISTRICT NO. 31 SCHEDULE OF FINDINGS AND RESPONSES 2 CFR SECTION 200.515 FOR THE YEAR ENDED JUNE 30, 2019

#### <u>SECTION I – SUMMARY OF AUDITOR'S RESULTS</u>:

Type of Financial Statement Opinion:	Unmodified
Internal Control Over Financial Reporting (GAGAS):	
- Material weakness(es) reported?	No
- Significant deficiency(ies) reported?	Yes
- Noncompliance material to financial statements noted (GAGAS)?	No

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Financial Statements

Internal Control Over Major Programs:

- Material weakness(es) reported?

- Significant deficiency(ies) reported?

Type of Opinion on Compliance

for Major Programs: Unmodified

Are there any reportable findings under

2 CFR Section 200.516(a)?

Identification of Major Programs:

<u>CFDA Number (s)</u> <u>Name of Federal Program or Cluster</u>

U.S. Department of Agriculture:

Passed Through the Missouri Department of

Elementary and Secondary Education

84.010 Title I

84.027/84.173 IDEA Cluster

ROLLA SCHOOL DISTRICT NO. 31 SCHEDULE OF FINDINGS AND RESPONSES 2 CFR SECTION 200.515 FOR THE YEAR ENDED JUNE 30, 2019

#### SECTION I – SUMMARY OF AUDITOR'S RESULTS: (Continued)

Dollar Threshold: Type A/B Programs

Type A: >\$750,000

Type B: All Others

Low Risk Auditee under

2 CFR Section 200.520? Yes

#### SECTION II – FINANCIAL STATEMENTS FINDINGS:

#### SIGNIFICANT DEFICIENCY

2019-001: Segregation of Duties (Resubmitted)

Condition: As in many smaller to medium-sized organizations, it is difficult to obtain proper segregation of duties due to the limited number of employees.

Criteria: Duties should be segregated so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction. The District has mitigating controls in place, but it is not possible to have segregation in all areas.

Effect: Due to the limited number of employees, the District might not prevent, or detect and correct misstatements on a timely basis in the normal performance of duties.

Recommendation: We recognize that because of limited resources and personnel, management may not be able to achieve a proper segregation of duties. However, professional standards require that we bring this lack of segregation of duties to your attention. We recommend management continue to review these processes accordingly to optimize the functionality of internal controls.

Response/Current Status: The District recognizes that the limited number of employees prohibits proper segregation of duties in all areas. The District will continue to review these processes accordingly to optimize the functionality of internal controls.

#### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS:

No matters were reported.



DR. AARON ZALIS
Superintendent

#### DR. KYLE DARE

Assistant Superintendent Human Resources & Support Services

#### **MR. CRAIG HOUNSOM**

Assistant Superintendent Curriculum & Instruction

#### CORRECTIVE ACTION PLAN

November 13, 2019

#### U.S. DEPARTMENT OF AGRICULTURE

The Rolla School District No. 31 respectfully submits the following corrective action plan for the year ended June 30, 2019.

Contact Information for the individual responsible for the corrective action:

Dr. Aaron Zalis, Superintendent 500A Forum Drive Rolla, MO 65401

Independent Public Accounting Firm: Graves and Associates, CPAs, LLC 3702 West Truman Blvd, Suite 213 Jefferson City, MO 65109

Audit Period: Year ended June 30, 2019

The findings from the Schedule of Findings and Responses are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.



CORRECTIVE ACTION PLAN (Continued) November 13, 2019

#### FINDINGS – FINANCIAL STATEMENT FINDINGS

SIGNIFICANT DEFICIENCIES

2019-001: Segregation of Duties (Resubmitted)

Condition: As in many smaller to medium-sized organizations, it is difficult to obtain proper segregation of duties due to the limited number of employees.

Criteria: Duties should be segregated so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction. The District has mitigating controls in place, but it is not possible to have segregation in all areas.

Effect: Due to the limited number of employees, the District might not prevent, or detect and correct misstatements on a timely basis in the normal performance of duties.

Recommendation: We recognize that because of limited resources and personnel, management may not be able to achieve a proper segregation of duties. However, professional standards require that we bring this lack of segregation of duties to your attention. We recommend management continue to review these processes accordingly to optimize the functionality of internal controls.

Response: The District recognizes that the limited number of employees prohibits proper segregation of duties in all areas. The District will continue to review these processes accordingly to optimize the functionality of internal controls.

Completion Date: Not applicable.

Sincerely,

Kindra Atkinson, Chief Financial Officer

Rolla School District No. 31

# SUPPLEMENTARY STATE INFORMATION

### **State Compliance Section**



3702 West Truman Blvd, Suite 213 Jefferson City, MO 65109

Phone: (573) 893-7700 Fax: (573) 893-6649

Web: gravescpas.com

## INDEPENDENT ACCOUNTANT'S REPORT ON MANAGEMENT'S ASSERTIONS ABOUT COMPLIANCE WITH SPECIFIED REQUIREMENTS OF MISSOURI LAWS AND REGULATIONS

To the Board of Education of Rolla School District No. 31 Rolla, Missouri:

We have examined management's assertion that Rolla School District No. 31 (the "District") complied with the requirements of Missouri laws and regulations regarding budgetary and disbursement procedures; accurate disclosure by attendance records of average daily attendance, resident membership on the last Wednesday of September and the number of students eligible to receive free and reduced price lunches on the last Wednesday of January; and accurate disclosure by pupil transportation records of the average daily transportation of pupils eligible and ineligible for state aid, the number of miles eligible and ineligible for state aid and the allowable costs for pupil transportation during the year ended June 30, 2019. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on management's assertions about the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects with the aforementioned requirements during the year ended June 30, 2019.

This report is intended solely for the information and use of the Board of Education, management and the Missouri Department of Elementary and Secondary Education and is not intended to be and should not be used by anyone other than these specified parties.

Graves and Associates, CPAS, LLC

GRAVES AND ASSOCIATES, CPAs, LLC Jefferson City, Missouri November 13, 2019

#### 1. Calendar (Sections 160.041, 171.029, 171.031 and 171.033, RSMo)

School Code	Begin Grade	End Grade	Half Day Indicator	Standard Day Length	Days	Hours in Session
4040	K	3	-	6.90	169	1,159.20
4060	K	3	-	6.90	169	1,159.20
4100	K	3	-	6.90	169	1,159.20
3000	4	6	-	6.75	169	1,136.45
2050	7	8	_	6.70	169	1,125.80
1050	9	12	_	6.75	169	1,134.30

#### 2. Average Daily Attendance (ADA)

School Code	Grade Level	Full-Time	Part- Time	Remedial Hours	Other	Summer School	Total
4040	K-3	344.7862	0.6041	_	_	27.9189	373.3092
4060	K-3	402.5853	0.0997	_	_	_	402.6850
4100	K-3	385.2524	0.6473	_	_	_	385.8997
3000	4-6	911.3008	0.4795	_	_	18.3398	930.1201
2050	7-8	561.1256	0.6750	_	_	6.7723	568.5729
1050	9-12	914.1795	126.9823	_	_	34.6083	1,075.7701
Grand				_	_		
Total		3,519.2298	129.4879			87.6393	3,736.3570

#### 3. September Membership

School Code	Grade Level	Full-Time	Part-Time	Other	Total
4040	K-3	355.00	1.34	_	356.34
4060	K-3	423.00	_	_	423.00
4100	K-3	404.00	1.42	_	405.42
3000	4–6	958.00	1.26	_	959.26
2050	7–8	593.00	0.29	_	593.29
1050	9–12	1,021.00	120.72	_	1,141.72
<b>Grand Total</b>		3,754.00	125.03	_	3,879.03

4. Free and Reduced Priced Lunch FTE Count (Section 163.011 (6), RSMO)

School Code	Free Lunch	Reduced Lunch	Deseg In Free	Deseg In Reduced	Total
4040	131.50	24.00	_	_	155.50
4060	164.00	40.00	_	_	204.00
4100	203.00	25.00	_	_	228.00
3000	372.00	86.00	_	_	458.00
2050	214.00	60.00	_	_	274.00
1050	315.73	91.14	_	_	406.87
<b>Grand Total</b>	1,400.23	326.14	_	_	1,726.37

#### 5. Finance

5.1	The District maintained a calendar in accordance with Sections 160.041, 171.029, 171.031, and 171.033, RSMo and all attendance hours were reported.	True
5.2	The District maintained complete and accurate attendance records allowing for the accurate calculation of Average Daily Attendance for all students in accordance with all the applicable state rules and regulations. Sampling of records included those receiving instruction on the following categories:	Tana
		True
	Academic Programs – Off-Campus	N/A True
	Career Exploration Program – Off-Campus  Cooperative Occupational Education (COE) or Supervised Occupational	True
	Cooperative Occupational Education (COE) or Supervised Occupational Experience Program	True
	Dual Enrollment	True
	Homebound instruction	True
	Missouri Options	True
	Prekindergarten eligible to be claimed for state aid	N/A
	Remediation	N/A
	Sheltered Workshop participation	N/A
	Students participating in the school flex program	N/A
	Traditional instruction (full and part-time students)	True
	Virtual instruction (MOCAP or other option)	True
	Work Experience for Students with Disabilities	True
5.3	The District maintained complete and accurate attendance records allowing for the accurate calculation of September Membership for all students in accordance with all applicable state rules and regulations.	
	an applicable state rules and regulations.	True

5.	Finance (Continued)	
5.4	The District maintained complete and accurate attendance and other applicable record allowing for the accurate reporting of the State FTE count for Free and Reduced Lunch for all students in accordance with all applicable state rules and regulations.	True
5.5	As required by Section 162.401, RSMo, a bond was purchased for the District's treasurer in the total amount of:	\$50,000
5.6	The District's deposits were secured during the year as required by Sections 110.010 and 110.020, RSMo.	True
5.7	The District maintained a separate bank account for all Debt Service Fund monies in accordance with Section 108.180 and 165.011, RSMo. (Not applicable to charter schools)	True
5.8	Salaries reported for educators in the October MOSIS Educator Core and Educator School files are supported by complete and accurate payroll and contract records.	True
5.9	If a \$162,326 or 7% x SAT x WADA transfer was made in excess of adjusted expenditures, the Board approve a resolution to make the transfer, which identified the specific projects to be funded by the transfer and an expected expenditure date for the projects to be undertaken.	N/A
5.10	The District published a summary of the prior year's audit report within thirty days of the receipt of the audit pursuant to Section 165.12 1, RSMo.	True
5.11	The District has a professional development committee plan adopted by the Board with the professional development committee plan identifying the expenditure of seventy-five (75%) of one percent (1%) of the current year formula apportionment. Remaining 25% of 1% if not spent must be restricted and spent on appropriate expenditures in the future. Spending requirement is modified to seventy-five percent (75%) of one-half percent (1/2%) of the current year basic formula apportionment if through fiscal year 2024 the amount appropriated and expended to public schools for transportation is less than twenty-five percent (25%) of allowable cost. (Not applicable to charter schools)	True
5.12	The amount spent for approved professional development committee plan activities was:	\$152,400

#### 6. Transportation

6.1	The District's transportation allowable costs substantially conform to 5 CSR 30-261.040, Allowable Costs for State Transportation Aid.	True
6.2	The District's transportation ridership records are so maintained as to accurately disclose in all material respects the average number of regular riders transported.	True
6.3	Based on the ridership records, the average number of students (non-disabled K-12, K-12 students with disabilities and career education) transported on a regular basis (ADT) was:	
	Eligible ADT	# 2,759.00
	• Ineligible ADT	# 219.50
6.4	The District's transportation odometer mileage records are so maintained as to accurately disclose in all material respects the eligible and ineligible mileage for the year.	True
6.5	Actual odometer records show the total district-operated <u>and</u> contracted mileage for the year was:	# 448,252
6.6	Of this total, the eligible non-disabled and students with disabilities route miles and the ineligible non-route <u>and</u> disapproved miles (combined) was:	
	Eligible Miles	# 357,991
	<ul> <li>Ineligible Miles (Non-Route/Disapproved)</li> </ul>	# 90,261
		<u> </u>
6.7	Number of days the District operated the school transportation system during the	
	regular school year.	169